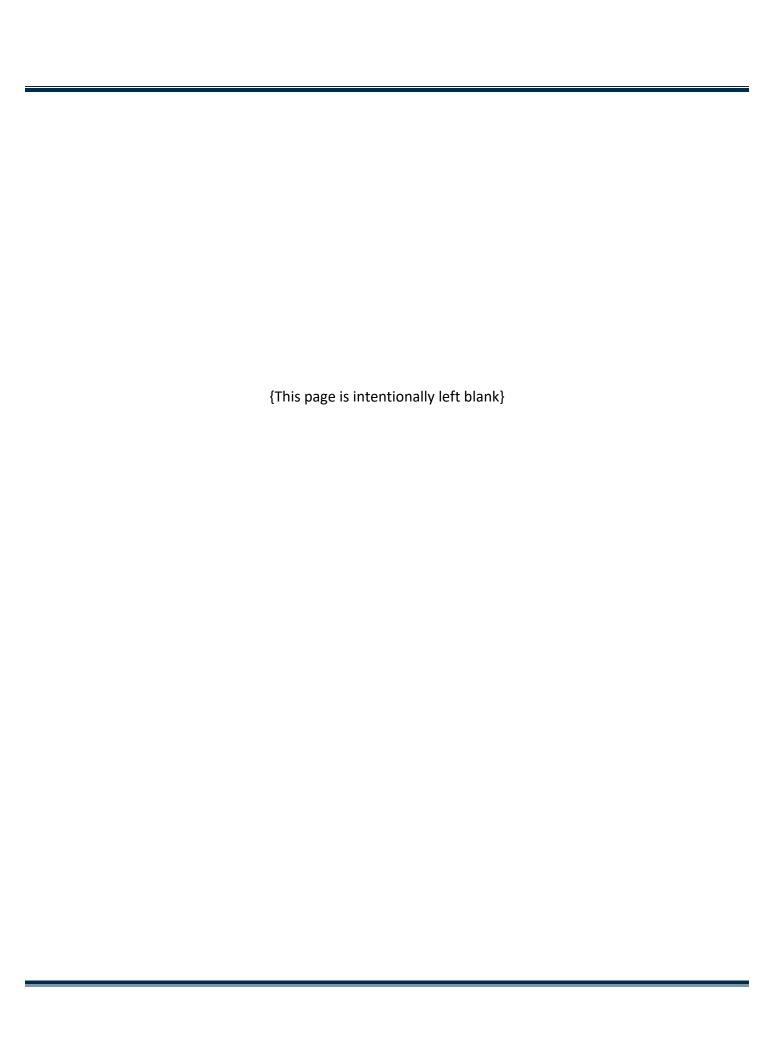
#### TOWN OF PARADISE VALLEY, ARIZONA

#### STRATEGIC REVENUE PLAN

FISCAL YEAR 2020

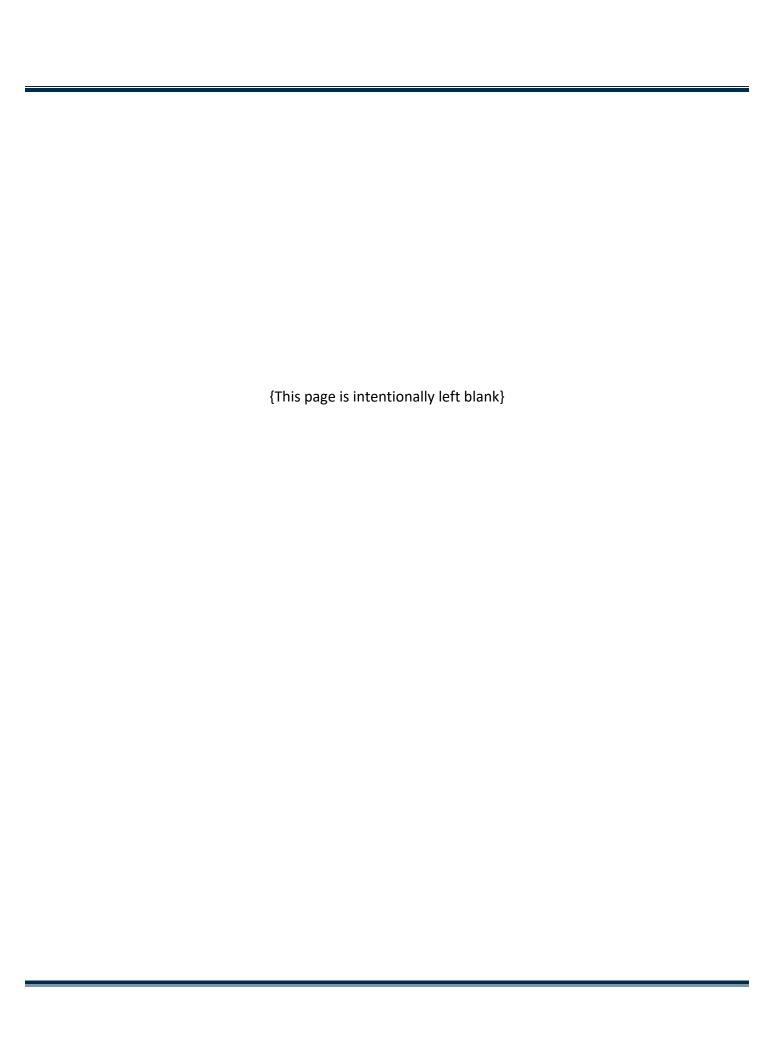


## **TABLE OF CONTENTS**



Paradise Valley, AZ | Strategic Revenue Plan 2020

	Page
Overview	7
Summary	11
Transaction Privilege Tax (Sales Tax)	19
Construction Transaction Privilege Tax	20
Retail and Hospitality Transaction Privilege Tax	22
All Other Transaction Privilege Tax	24
Occupancy Tax (Bed Tax)	26
State Shared Income Tax	28
State Shared Transaction Privilege Tax	30
Highway User Revenue Fund (HURF)	32
Court Fines	34
Building Permits	36
Other Information and Data	38
Paradise Valley Revenue Risk Assessment	41
Mitigating actions	48



## **OVERVIEW**





#### INTRODUCTION

The Strategic Revenue Plan is inspired by a Mayor's initiative and the long-standing traditions of Paradise Valley's values and directives for fiscal prudence and stability. This report brings together an ASU graduate students' "Paradise Valley Revenue Risk Assessment" study, GFOA recommended practices, and the Town's revenue analysis, and the annual financial forecast and budget preparation. The Strategic Revenue Plan looks at specific revenue trends, their basis and how likely risk factors could influence their performance and would impact the Town's governmental operations, obligation repayments and capital improvement plans. This helps to determine the Town's ability to withstand shocks and stress in revenues while maintaining services over a recovery period.

#### **ADOPTION**

The Capital Improvement Plan and the Strategic Revenue Plan are both integral components of the Town's annual budget document and are stand-alone documents to serve specific purposes. The Strategic Revenue Plan draws from the Town's Annual Budget and is adopted by Council in a single resolution that also includes the Capital Improvement Plan.

#### **UPDATES**

The intent of the Town is to update the Strategic Revenue Plan annually and be included in its annual adopted budget document.

#### MONITORING AND COMMUNICATIONS WITH COUNCIL

Town Management currently provides quarterly reports that includes the current status of actual quarter-to-date revenues and expenditures and forecasted revenues and expenditures through the end of the fiscal year end.

Beginning fiscal year 2020, Town Management will monitor the Town's revenues no less than monthly throughout the fiscal year and provide the Town Council with written notice if any revenue trend or risk indicator signal an onset of materially adverse conditions that could be detrimental to the Town's fiscal condition. Depending on the severity and estimated duration, and agenda item may be scheduled for the next regularly scheduled Town Council meeting.

#### **IMPROVEMENTS**

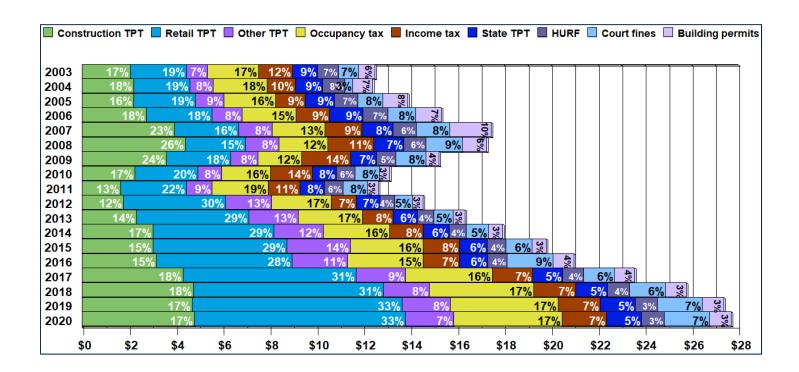
In the spirit of transparency and full disclosure, this Strategic Revenue Plan document is intended to be reader friendly and improved each year. The Town welcomes and encourages you to share any questions, concerns, comments and / or any suggestions you may have.





**Major revenues** are a combination of seven (7) individually reported revenue sources. Trends show that historically, these seven revenues generally meet the benchmark of 80% of total governmental revenues (78%-83% from 2013 to 2020). Estimating these seven sources with reasonable accuracy is vital to adequately managing and supporting the Towns financial strategies.

MAJOR OPERATING REVENUE ESTI	MATED FOR 202	0				
Revenue	Actual	Projected	Actual	Actual	Projected	Estimated
Major Sources	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20
1-Transaction privilege tax (sales):						
Retail and hospitality	\$ 5,705,830	\$ 5,788,062	\$ 7,370,408	\$ 8,088,233	\$ 8,960,000	\$ 9,000,000
Construction & contracting	3,049,241	3,181,485	4,327,639	4,762,342	4,708,000	4,800,000
All other	2,692,378	2,376,355	2,120,270	1,982,947	2,059,000	2,060,000
2-Occupancy tax (bed)	3,117,450	3,207,626	3,701,739	4,443,281	4,577,734	4,623,500
State shared revenues:						
3-State income tax	1,551,940	1,543,526	1,703,256	1,778,003	1,807,858	1,891,800
4-State sales tax	1,171,604	1,217,296	1,277,675	1,378,388	1,487,842	1,502,000
5-Highway user revenue fund	793,772	828,858	897,142	933,034	953,225	968,900
6-Court fines	1,118,688	1,964,887	1,318,793	1,528,206	1,920,403	1,921,120
7-Building permits	613,269	894,704	876,434	893,751	900,432	919,440
Total major revenues	\$ 19,814,172	\$ 21,002,799	\$ 23,593,356	\$ 25,788,185	\$ 27,374,494	\$ 27,686,760
Non major revenue	3,569,271	4,939,641	4,530,042	6,414,288	5,767,526	5,679,620
Total operating revenue	\$ 23,383,443	\$ 25,942,440	\$ 28,123,398	\$ 32,202,473	\$ 33,142,020	\$ 33,366,380
% Major revenue to total	85%	81%	84%	80%	83%	83%

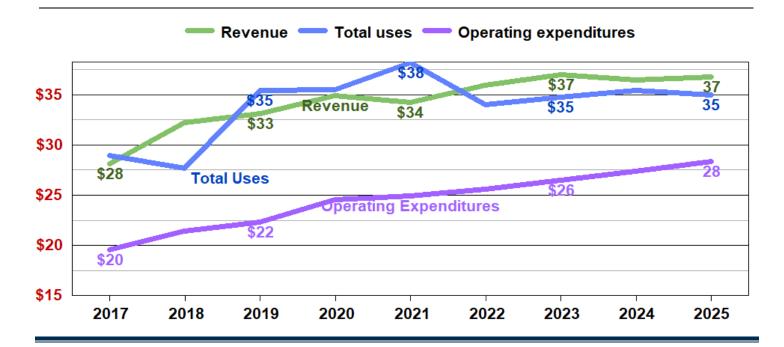


The forecast below is based on the forecast in the recommended budget for FY2019/20.

FINANCIAL FORECAST 2020						
Financial Forecast from the	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast
Recommended Budget 2019/20	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25
REVENUE:						
Major revenues	\$ 27,686,760	\$ 29,019,949	\$ 30,734,630	\$31,755,374	\$31,226,413	\$31,560,568
Non major revenues	5,679,620	5,209,620	5,209,620	5,209,620	5,209,620	5,209,620
Transfers in	1,500,000		-	-	-	-
Total revenue	\$ 34,866,380	\$ 34,229,569	\$ 35,944,250	\$ 36,964,994	\$ 36,436,033	\$ 36,770,188
USES:						
Base operations	24,530,963	24,925,949	25,622,328	26,491,082	27,393,062	28,383,990
Debt obligations	168,494	1,474,585	1,475,883	1,471,800	1,472,337	-
Assigned for:						
PSPRS unfunded liability	6,000,000	5,233,108	-	-	-	-
Repair and replacement	479,210	523,102	873,188	799,022	569,786	555,382
Capital improvement plan	4,300,000	6,000,000	6,000,000	6,000,000	6,000,000	6,000,000
Total uses	\$ 35,478,667	\$ 38,156,744	\$ 33,971,399	\$ 34,761,904	\$ 35,435,185	\$ 34,939,372
Increase (decrease) fund balance	\$ (612,287)	\$ (3,927,175)	\$ 1,972,851	\$ 2,203,090	\$ 1,000,848	\$ 1,830,816
This forecast deviates from the 2	020 budget doc	ument by report	ting "transfer in	" as a revenue ir	the 2019/20 co	lumn

The graph below illustrates the financial forecast for 2020.

If the **total uses line** is over the **revenue line**, then the Town is using fund balance, like in FY2019-2021. If the **revenue** line is over the **total uses line**, then the town is accruing fund balance that is carried for future years, like FY2022-2025. If the **operating expenditure line** were over the **revenue line**, then the Town would be facing a structural deficit.



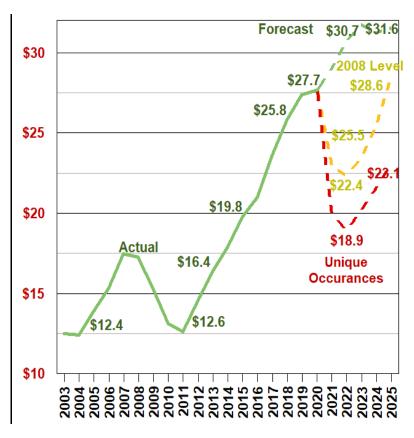
**Stressing the forecast**: Based on the previous pages, a goal is to maintain the revenue line above the expenditure line and focusing on major revenues is a logical <u>step one</u>.

**Green line**: shows the current revenue forecast that is then stressed in two scenarios.

Yellow line: runs a trend that mirrors the economic downturn late 2008 through 2011 for each major revenue.

**Red line**: represents a unique situation, either legislative action or a change in the revenue base for each major revenue.

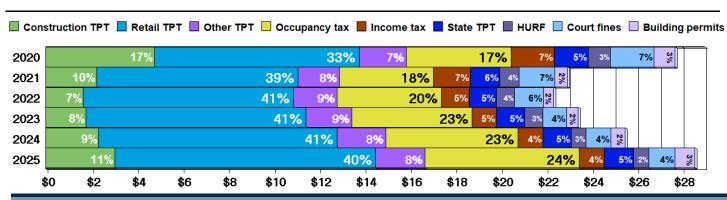
<u>Step two</u> is to test how these two scenarios support the Towns forecasted expenditures for operations, debt payments, capital improvements, planned repairs and replacement of vehicles and equipment.



YELLOW LINE: REVENUE IMPACTS - STRESS TEST: 2008-2011 MODEL								
MAJOR REVENUES	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast		
	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25		
MAJOR REVENUES:								
Financial forecast 2020	\$ 27,686,760	\$ 29,019,949	\$30,734,630	\$31,755,374	\$ 31,226,413	\$31,560,568		
Stress: 2008-2011 model	27,686,760	22,959,849	22,356,496	23,436,173	25,492,940	28,573,942		
Shortfall: less than forecast \$ - \$ (6,060,100) \$ (8,378,134) \$ (8,319,201) \$ (5,733,473) \$ (2,986,626)								
* Due to the inclusion of multiple scenarios, "equivalent net worth" is not shown								

The chart above compares major revenues in the forecast in the 2020 budget and a stress test modeled after impacts to revenue 2008-2011.

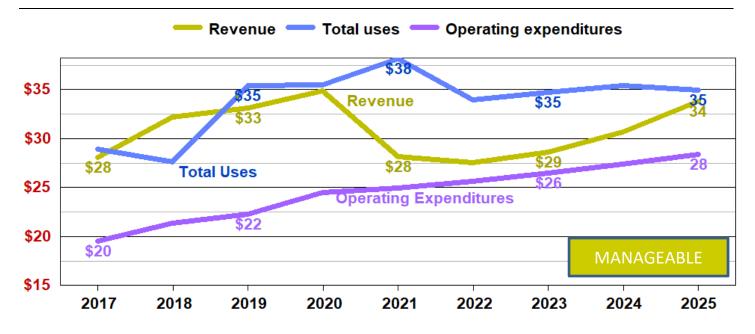
The graph below shows each major revenue and the percentage the account for in the total major revenue.



The forecast below is based on simulating patterns of major revenues with economic conditions from late 2008-2011.

YELLOW LINE: FINANCIAL FORECA	YELLOW LINE: FINANCIAL FORECAST - STRESS TEST: 2008-2011 MODEL							
Financial Forecast based on	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast		
the 2008-2011 model*	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25		
REVENUE:								
Stress: 2008-2011 model	\$ 27,686,760	\$ 22,959,849	\$ 22,356,496	\$ 23,436,173	\$ 25,492,940	\$ 28,573,942		
Non major revenues	5,679,620	5,209,620	5,209,620	5,209,620	5,209,620	5,209,620		
Transfers in	1,500,000					-		
Total revenue	\$ 34,866,380	\$ 28,169,469	\$ 27,566,116	\$ 28,645,793	\$ 30,702,560	\$ 33,783,562		
USES:								
Base operations	24,530,963	24,925,949	25,622,328	26,491,082	27,393,062	28,383,990		
Debt obligations	168,494	1,474,585	1,475,883	1,471,800	1,472,337	-		
Assigned for:								
PSPRS unfunded liability	6,000,000	5,233,108	-	-	-	-		
Repair and replacement	479,210	523,102	873,188	799,022	569,786	555,382		
Capital improvement plan	4,300,000	6,000,000	6,000,000	6,000,000	6,000,000	6,000,000		
Total uses	\$ 35,478,667	\$ 38,156,744	\$ 33,971,399	\$ 34,761,904	\$ 35,435,185	\$ 34,939,372		
Increase (decrease) fund balance	\$ (612,287)	\$ (9,987,275)	\$ (6,405,283)	\$ (6,116,111)	\$ (4,732,625)	\$ (1,155,810)		
Different from Forecast 2020	\$ -	\$ (6,060,100)	\$ (8,378,134)	\$ (8,319,201)	\$ (5,733,473)	\$ (2,986,626)		
This forecast deviates from the 2	020 budget doc	ument by report	ting "transfer in	" as a revenue ir	the 2019/20 co	lumn		

Though not as compelling as in the forecast in the FY2020 budget, the revenue line does remain above operating expenditures. By looking at each revenue source, there are possible actions that can be taken on the expenditure side to lower the blue line in this graph. Simply using fund balance to cover all revenue shortfalls would leave the Town vulnerable in future years. However, fund balance can be the bridge to navigate over this type of revenue stress.



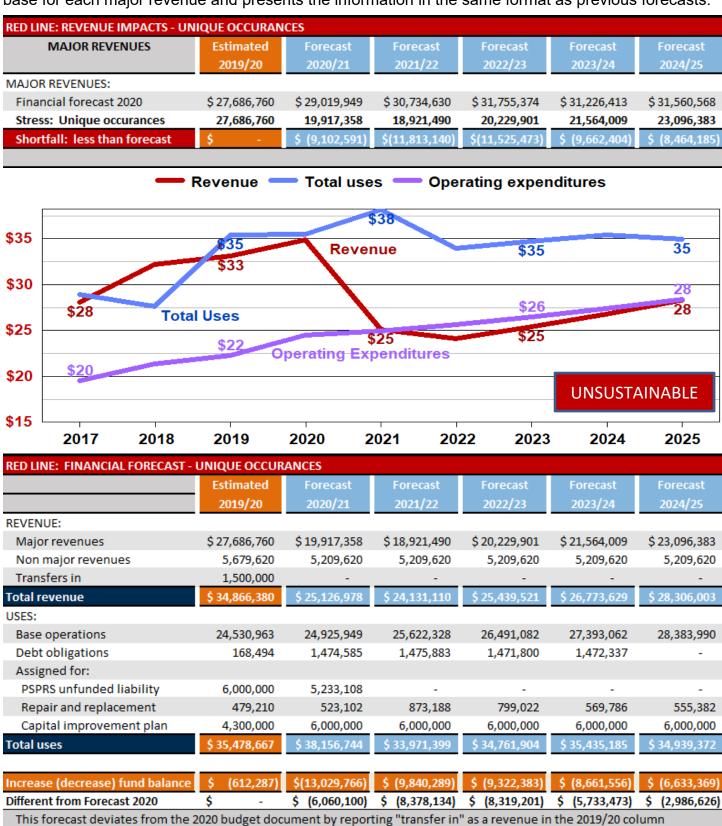
The chart below identifies some possible mitigation actions that could be taken on the expenditure side, should revenues decline to the extent in the stress test.

YELLOW LINE: POSSIBLE ACTIONS	- STRESS TEST: 2	2008-2011 MODE	i.			
Possible actions to mitigate	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast
impacts of 2008-2011 type stress	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25
Defer capital improvement plan		\$ 3,000,000	\$ 3,500,000	\$ 4,000,000	\$ 3,500,000	\$ 3,000,000
Reprogram street maintenance	-	152,120	226,552	254,183	438,091	451,234
Defer PSPRS unfunded liability	-	-	-	-	-	-
Reduce contractual services	-	130,000	130,000	130,000	75,000	-
Reduce contribution to tourism	-	410,753	509,519	606,056	414,519	55,677
Staffing reductions	-	-	-	-	-	-
Other expenditure offsets	-	-	-	-	-	-
Defer assignments for:						
Fleet	-	-	-	-	-	-
Facilities	-	-	-	-	-	-
Technology	_	_	_	_	_	
Total before use of fund balance	\$ -	\$ 3,692,873	\$ 4,366,071	\$ 4,990,239	\$ 4,427,610	\$ 3,506,911
Use of (replenish) fund balance:						
PSPRS unfunded liability	612,287	5,233,108	-	-	-	-
PSPRS debt obligations	-	-	-	-	-	-
Operating expenditures	-	-	-	-	-	-
Capital improvement plan	-	1,061,294	2,039,212	1,125,872	305,015	(2,351,101)
CIP debt obligations	-	-	_	_		-
Use of (replenish) fund balance	612,287	6,294,402	2,039,212	1,125,872	305,015	(2,351,101)
Total actions to balance deficit	\$ 612,287	\$ 9,987,275	\$ 6,405,283	\$ 6,116,111	\$ 4,732,625	\$ 1,155,810
Total deficit from 2008-2011 stress	\$ 612,287	\$ 9,987,275	\$ 6,405,283	\$ 6,116,111	\$ 4,732,625	\$ 1,155,810

Unassigned **fund balance** is the cumulative difference of revenue and expenditures carried forward to the next fiscal year, that is not assigned or restricted. The chart below shows the amount of unassigned balance as a percentage (%) of <u>next year's forecasted</u> **operating expenditures**.

YELLOW LINE: FINANCIAL FORECAST - STRESS TEST: 2008-2011 MODEL							
Fund balance amount and	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast	
as % of subsequent year	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	
Unassigned fund balance	\$ 29,459,015	\$ 23,164,613	\$ 21,125,401	\$ 19,999,529	\$ 19,694,514	\$ 22,045,615	
Stress: 2008-2011 model	118%	90%	80%	73%	69%	75%	
Financial Forecast 2020	118%	100%	104%	108%	108%	111%	

The second stress test applies a unique situation, either legislative action or a change in the revenue base for each major revenue and presents the information in the same format as previous forecasts.



## **REVENUES**



#### TRANSACTION PRIVILEGE TAX

The *Arizona Department of Revenue* ("ADOR") describes the Arizona Transaction Privilege Tax as: "although commonly referred to as a **sales tax**, the Arizona transaction privilege tax (TPT) is actually a tax on a vendor for the privilege of doing business in the state. Various business activities are subject to transaction privilege tax and must be licensed."

"If a business is selling a product or engaging in a service subject to TPT. A license from the ADOR would likely be needed as well as a transaction privilege tax or business / occupational license from the city or cities in which the business is based and / or operates."

"ADOR collects the tax for the counties and cities; however, tax rates vary depending on the type of business activity, the city and the county."

#### **RATES & CATEGORIES**

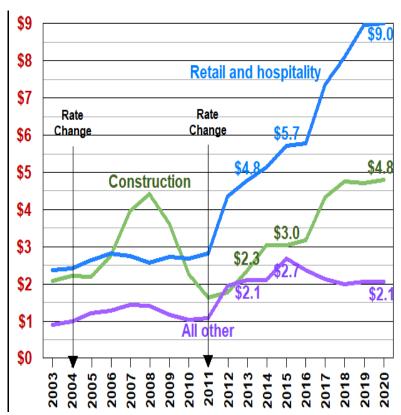
On January 1, 1999, the Town's TPT rate increased from 1.2% to 1.4%; increased to 1.65% on September 1, 2004 and 2.50% on August 1, 2011.

There are numerous components and taxable activities within the local sales tax (TPT) and can be simplified into three (3) main categories: Construction, Hospitality and Retail, and All Other.

Construction is generally considered a nonrecurring revenue and is primarily used for the Town's Capital Improvement Plan.

Retail and hospitality is a significant category for the Town because of its potential to be recurring year-to-year and recent growth.

The line graph to the right shows these categories for local sales tax from 2003-2020 (in millions).



TRANSACTION PRIVILEGE TAX						
Revenue	Actual	Actual	Actual	Actual	Projected	Estimated
By category	2014/15	2015/16	2016/17	2017/18	2018/19	2019/20
Construction	\$ 3,049,241	\$ 3,181,485	\$ 4,327,639	\$ 4,762,342	\$ 4,708,000	\$ 4,800,000
Retail and hospitality	5,705,830	5,788,062	7,370,408	8,088,233	8,960,000	9,000,000
All other	2,692,378	2,376,355	2,120,270	1,982,947	2,059,000	2,060,000
Total transaction privilege taxes	\$ 11,447,449	\$ 11,345,902	\$ 13,818,317	\$ 14,833,522	\$ 15,727,000	\$ 15,860,000

#### **CONSTRUCTION TPT**

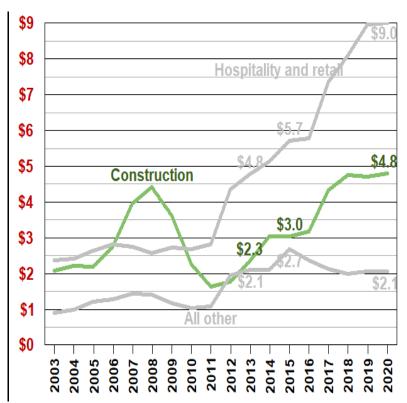
Construction is the most volatile of the three TPT categories.

Construction TPT is generally considered a non-recurring revenue, because once the specific construction project is completed, that activity is done.

Construction is volatile and cyclical in the Town. The majority of the Town's construction is for major projects, such as building resorts.

As the Town's residential areas are being "built out", it is expected that a level of construction will be maintained with remodels and "scrape and build".

The line graph to the right shows highlights the Construction TPT from 2003-2020. (in millions).



RISK ASSESSMENT									
Significance and		Legislative	State	Stagnant	Income	Overall			
Likelihood	Volatility	Action	Allocation	Population	Recession	Risk Rating			
Significantly impact	H M L	H M L	H M L	H M L	H M L	H M L			
Likelihood of occurrence	H M L	H M L	H M L	H M L	H M L	H M L			
	Assessment is	from the "Paradi	ise Valley Rever	nue Risk Assessr	ment"				

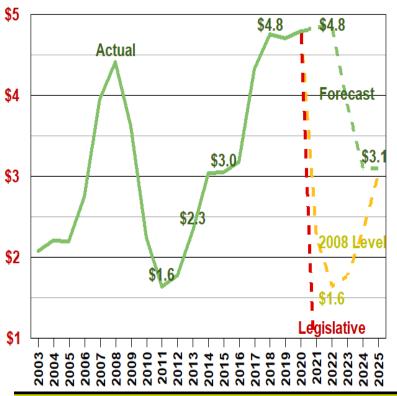
The risk assessment shows Construction TPT is highly volatile and has limited residential growth; and is vulnerable to potential legislative action (at the State level) and the strength of the economy relative to building.

RESTRICTIONS	RESTRICTIONS ON USE OF REVENUE								
Legal or Legislative	Town Designation	General Use							
None	All revenue in excess of \$500,000 is for the Capital Improvement Program	First \$500,000 can be used for general operations							
A shortfall defers CIP or uses other sources									

The Town has a policy that the first \$500,000 of Construction TPT received can be used for general operations and all amounts in excess of \$500,000 is transferred to the Capital Improvement Program (CIP).

When the Town experiences a reduction in Construction sales tax revenue, the initial impact is on the CIP. The Town's CIP currently includes funding from other sources than Construction TPT. Town Council would need to determine weather to offset a reduction in Construction TPT by deferring CIP projections or augmenting the short fall with other revenues or other Town programs.

#### **CONSTRUCTION TPT**



The green line represents the financial forecast for FY2020 through FY2025. It projects that construction levels will remain at peak for the next few years. This will then level off as major projects are completed. This forecast does not specifically predict the completion in FY2024, but in years after FY2023.

The yellow line emulates the trend of construction TPT in the nation-wide economic downturn that began in late 2008 and construction resumes 3 years later.

The red line illustrates legislative action that could be materially detrimental to the Town's revenue upon action.

The line graph (in millions) and charts show the three forecast scenarios for Construction TPT for the next 5 years.

SCENERIO #1 - YELLOW LINE - STRESS TREND PATTERNED ON 2008-2011								
CONSTRUCTION &	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast		
CONTRACTING	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25		
Construction & contracting:								
Financial forecast 2020	\$ 4,800,000	\$ 4,848,000	\$ 4,848,000	\$ 3,878,400	\$ 3,102,720	\$ 3,102,720		
Stress: 2008-2011 model	4,800,000	2,250,756	1,645,850	1,780,801	2,340,481	3,048,856		
Shortfall: less than forecast	\$ -	\$ (2,597,244)	\$ (3,202,150)	\$ (2,097,599)	\$ (762,239)	\$ (53,864)		
Estimated 5-year accumu	ulated shortfall	\$ (8,713,096)						

The nation-wide economic downturn that began in late 2008 halted most major construction projects in the state. The Town was fortunate that projects within the Town were not cancelled but delayed and construction resumed in 2012.

SCENERIO #2 - RED LINE - LEGISLATIVE CHANGES							
CONSTRUCTION &	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast	
CONTRACTING	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25	
Construction & contracting:							
Financial forecast 2020	\$ 4,800,000	\$ 4,848,000	\$ 4,848,000	\$ 3,878,400	\$ 3,102,720	\$ 3,102,720	
Stress: Legislative action	4,800,000	-0-	-0-	-0-	-0-	-0-	
Shortfall: less than forecast	\$ -	\$ (4,848,000)	\$ (4,848,000)	\$ (3,878,400)	\$ (3,102,720)	\$ (3,102,720)	
Estimated 5-year accum	ulated shortfall	\$(19,779,840)					

Since the Town uses Construction TPT for its capital improvement plan, any factors that negatively impacts this revenue, directly impacts the Town's Capital Improvement Plan.

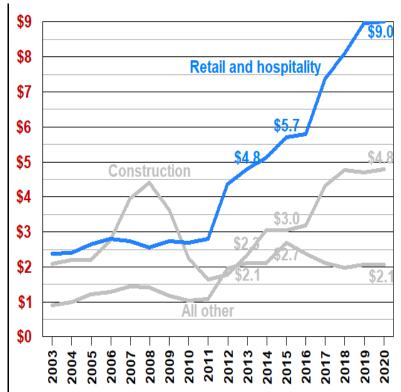
### **RETAIL & HOSPITALITY TPT**

Retail and hospitality is a significant revenue category. In 2016 it became the most predominant of the three categories of Transaction Privilege Tax (TPT).

Retail and hospitality TPT is a recurring revenue and is available to support the Town's governmental operations, which includes Public Safety.

Retail and hospitality revenue was consistent between \$2.4 million and \$2.8 million from 2003 to 2011. Beginning in 2012, this revenue began a continued steep increase from \$3 million to an estimated \$9 million in 2020. This is a direct result of new amenities within the Town.

The graph (in millions) highlights the Retail and hospitality TPT from 2003-2020.



RISK ASSESSMENT									
Significance and		Legislative	State	Stagnant	Income	Overall			
Likelihood	Volatility	Action	Allocation	Population	Recession	Risk Rating			
Significantly impact	H M L	H M L	H M L	H M L	H M L	H M L			
Likelihood of occurrence	H M L	H M L	H M L	H M L	H M L	H M L			
Assessment is from the "Paradise Valley Revenue Risk Assessment"									

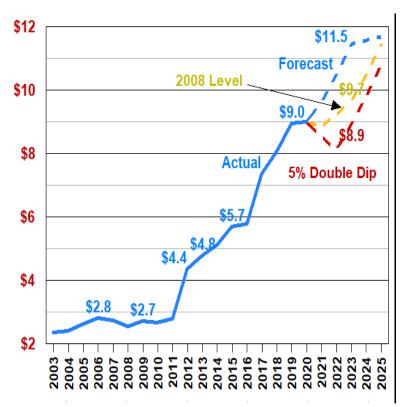
The risk assessment shows the nature of the Town's Retail and hospitality has low volatility and not susceptible to legislative action, state allocation or stagnant population. But, since Retail and hospitality is dependent on tourism, it does have a high risk should there be impacts on income levels, such as a recession.

RESTRICTIONS ON USE OF REVENUE								
Legal or	Town	General						
Legislative	Designation	Use						
None	None	All revenue is for general use						
A shortfall co	uld impact Town	's operations						

There are no specific legislative or Town designations imposed on Retail and hospitality revenue, other than laws regarding the use of public funds.

Retail and hospitality revenue is for general use and provides funding for the recurring governmental operations of the town and is also available to supplement other programs where other funding may temporarily fall short, such as the Capital Improvement Program.

### **RETAIL & HOSPITALITY TPT**



The blue line is the forecast for FY2020 and continues to include new retail and hospitably amenities opening over the next few years. Consist with prior years, revenue for new retail space is estimated by using a "per square foot" formula. The tapering of the steep increase in 2023 isn't specific to that year but recognizing less "new" amenities in out years.

The yellow line trends the economic downturn from late 2008-2011. The impacts on the Town's Retail and hospitality revenue were not as sever compared to the other revenue sources and the rest of the state.

The red line calculates a two-year decline of 5%. The reason for this to occur could be a change in rates, revenue basis, income levels or a natural or other event that effects tourism.

The graph (in millions) and charts show the three forecast scenarios for the next 5 years.

YELLOW LINE - STRESS TREND PATTERNED ON 2008-2011								
RETAIL & HOSPITALITY	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast		
RETAIL & HOSPITALITY	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25		
Retail and hospitality:								
Financial forecast 2020	\$ 9,000,000	\$ 9,630,800	\$ 10,478,546	\$11,470,831	\$11,585,539	\$11,701,394		
Stress: 2008-2011 model	9,000,000	8,864,314	9,261,692	9,676,884	10,478,546	11,470,831		
Shortfall: less than forecast	\$ -	\$ (766,486)	\$ (1,216,854)	\$ (1,793,947)	\$ (1,106,993)	\$ (230,563)		
Estimated 5-year accumulated shortfall \$ (5,114,843)								

In the timeframe of 2008-2011, the total dollar impact to this revenue stream wasn't as significant when compared to other revenues or the rest of the state. However, as this revenue has grown, that percentage change equals larger dollars. This model recognized that if there was a 2008 type of economic downturn that impacts construction, then building new amenities would be delayed.

RED LINE - 2 YEARS OF 5% REDUCTION, 5% ANNUAL GROWTH THEREAFTER									
RETAIL & HOSPITALITY	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast			
RETAIL & HOSPITALITY	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25			
Retail and hospitality:									
Financial forecast 2020	\$ 9,000,000	\$ 9,630,800	\$ 10,478,546	\$11,470,831	\$11,585,539	\$11,701,394			
Stress: 5% double dip	9,000,000	8,550,000	8,122,500	8,934,750	9,828,225	10,811,048			
Shortfall: less than forecast	\$ -	\$ (1,080,800)	\$ (2,356,046)	\$ (2,536,081)	\$ (1,757,314)	\$ (890,347)			
Estimated 5-year accumulated shortfall \$ (8,620,588)									

Even though 2 years of 5% reduction are followed with 3 years of 5% growth, such an occurrence that negatively affects tourism would be detrimental to the Town's revenue stream.

#### ALL OTHER TPT

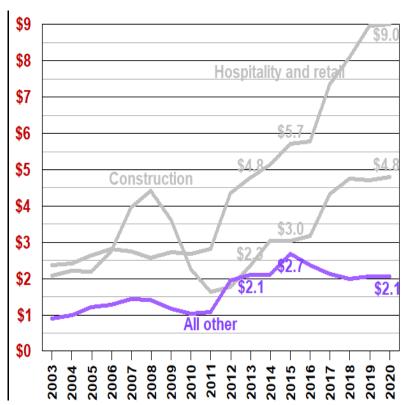
"All other" is the category that contains all other classifications of Transaction Privilege Tax (TPT) other than "Construction and contracting" or "Retail and hospitality".

All other TPT, in total, is the most consistent but is still vulnerable to business and building cycles.

All other TPT, in total, is generally considered recurring revenue and is available to support the Town's governmental operations, including Public Safety.

Since 2003 to 2020, All other TPT has ranged from \$1 million to \$2.7 million and is estimated at \$2.1 million for 2020.

The graph (in millions) highlights the All other TPT from 2003-2020.



RISK ASSESSMENT									
Significance by		Legislative	State	Stagnant	Income	Overall			
Category	Volatility	Action	Allocation	Population	Recession	Risk Rating			
Communications	H M L	H M L	H M L	H M L	H M L	H M L			
Utilities	H M L	H M L	H M L	H M L	H M L	H M L			
Manufacturing	H M L	H M L	H M L	H M L	H M L	H M L			
Finance and insurance	H M L	H M L	H M L	H M L	H M L	H M L			
All other	H M L	H M L	H M L	H M L	H M L	H M L			
	Assessment is	from the "Paradi	ise Valley Rever	nue Risk Assessr	ment"				

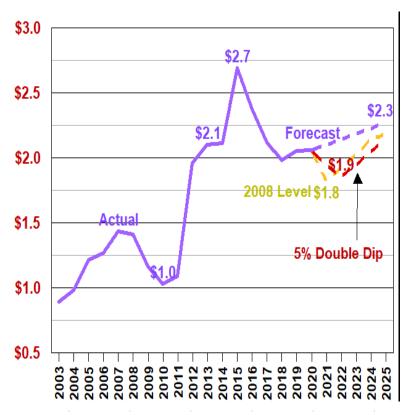
The risk assessment did not account for all classifications in "all other" TPT but did look at the higher revenue classifications and combined the rest in "all other". Though there are a few areas with the potential for high volatility and medium legislative action, stagnant population and recession; overall this is considered a low risk revenue, as a whole.

RESTRICTIONS ON USE OF REVENUE							
Legal or Legislative	Town Designation	General Use					
None	None	All revenue is for general use					
A shortfall could impact Town's operations							

There are no specific legislative or Town designations imposed on Retail and hospitality revenue, other than laws regarding the use of public funds.

All other TPT is for general use and provides funding for the recurring governmental operations of the Town and is also available to supplement other programs where other funding may temporarily fall short.

## **ALL OTHER TPT**



The purple line is the forecast for FY2020. To minimize the risk of over-extending the use of this revenue it was conservatively estimated flat, with a modest increase to recognize a growing inflationary factor to the cost of goods and services.

The yellow line trends the economic downturn from late 2008-2011. Even though the percentage reduction was 33%, the total amount of \$0.5 million impacts on the All other TPT revenue was not as severe compared to the other revenue sources and the rest of the state.

The red line calculates a two-year decline of 5%. The reason for this to occur could be a change in rates, tax basis, manufacturing, real estate, or income levels.

The graph (in millions) and charts show the three forecast scenarios for the next 5 years.

YELLOW LINE - STRESS TREND PATTERNED ON 2008-2011								
ALL OTHER TPT	Estimated 2019/20	Forecast 2020/21	Forecast 2021/22	Forecast 2022/23	Forecast 2023/24	Forecast 2024/25		
All other TPT:								
Financial forecast 2020	\$ 2,692,378	\$ 2,101,200	\$ 2,143,224	\$ 2,186,088	\$ 2,229,810	\$ 2,274,406		
Stress: 2008-2011 model	2,692,378	1,825,046	1,922,951	2,026,108	2,143,224	2,186,088		
Shortfall: less than forecast	\$ -	\$ (276,154)	\$ (220,273)	\$ (159,980)	\$ (86,586)	\$ (88,318)		
Estimated 5-year accumulated shortfall \$ (831,311)								

The overall, 5-year negative impact to All other TPT in the 2008-2011 economic downturn model is \$831,311.

RED LINE - 2 YEARS OF 5% REDUCTION, 5% ANNUAL GROWTH THEREAFTER								
ALL OTHER TPT	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast		
ALL OTHER IPI	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25		
All other TPT:								
Financial forecast 2020	\$ 2,692,378	\$ 2,101,200	\$ 2,143,224	\$ 2,186,088	\$ 2,229,810	\$ 2,274,406		
Stress: 5% double dip	2,692,378	1,957,000	1,859,150	1,952,108	2,049,713	2,152,199		
Shortfall: less than forecast	\$ -	\$ (144,200)	\$ (284,074)	\$ (233,981)	\$ (180,097)	\$ (122,207)		
Estimated 5-year accum	ulated shortfall	\$ (964,559)						

A dip of 5% for two consecutive years would have larger impact than a 2008-2011 type of event. The 5% reduction could be from a combination of changes in the taxable activities tax basis, manufacturing, real estate, or income levels

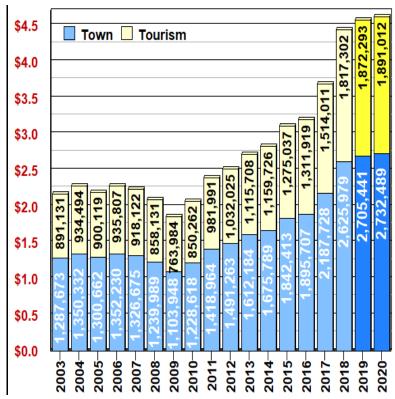
# **OCCUPANCY (BED) TAX**

Tourism and the hospitality industry are critical elements and contribute greatly to the Town's character. This industry generates a good portion of the Town's operating revenue. As a result, the Town dedicates significant resources to invest in tourism promotion.

Occupancy tax is a recurring revenue and has specific legislative restrictions regarding how the Town can use this revenue.

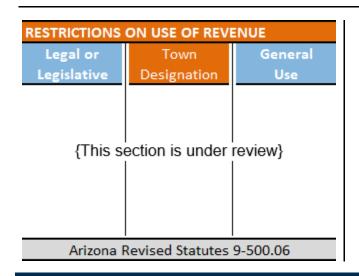
Occupancy tax revenue was consistently less than \$2.5 million until 2013. With the addition of new resorts, the Town has seen a significant increase in Occupancy tax revenue with an estimated \$4.6 million in 2020.

The graph (in millions) shows a history of the Occupancy (bed) tax from 2003-2020.



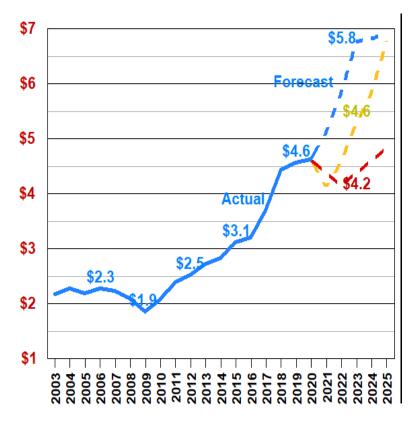
RISK ASSESSMENT									
Significance and		Legislative	State	Stagnant	Income	Overall			
Likelihood	Volatility	Action	Allocation	Population	Recession	Risk Rating			
Significantly impact	H M L	H M L	H M L	H M L	H M L	H M L			
Likelihood of occurrence	H M L	H	H M L	H M L	H M L	H M L			
	Assessment is	from the "Paradi	se Valley Reven	nue Risk Assessi	ment"				

The risk assessment views Occupancy tax to have medium volatility and susceptibility to legislative action. Though the risks for state allocation and the Town's stagnant population are low, there is a high risk of impact form shifts in income and recession. Overall, this revenue has a medium risk.



{This section is under review}

## **OCCUPANCY (BED) TAX**



The blue line is the forecast for FY2020 and like Retail, continues to include new amenities opening over the next few years. Revenues are estimated based on the growing number of room keys and the expected occupancy rate. The tapering of the steep increase in 2024 isn't specific to that year but recognizes that major projects will be completed in out years.

The yellow line trends the economic downturn from late 2008-2011. The impacts on the Town's Occupancy tax were visible, but quick to recover, unlike other revenue sources and the rest of the state.

The red line calculates a two-year decline of 5%. The reason for this to occur could be a change in rates, revenue basis, income levels or a natural or other event that effects tourism.

The graph (in millions) and charts show the three forecast scenarios for the next 5 years

YELLOW LINE - STRESS TREND PATTERNED ON 2008-2011								
OCCUPANCY (BED) TAX	Estimated 2019/20	Forecast 2020/21	Forecast 2021/22	Forecast 2022/23	Forecast 2023/24	Forecast 2024/25		
Occupancy (bed) tax								
Financial forecast 2020	\$ 4,623,500	\$ 5,120,535	\$ 5,826,870	\$ 6,772,639	\$ 6,840,365	\$ 6,908,769		
Stress: 2008-2011 model	4,623,500	4,116,249	4,581,102	5,290,839	5,826,870	6,772,639		
Shortfall: less than forecast	\$ -	\$ (1,004,286)	\$ (1,245,768)	\$ (1,481,800)	\$ (1,013,495)	\$ (136,130)		
Estimated 5-year accumulated shortfall \$ (4,881,479)								

Even though in 2008-2011 the Occupancy tax was quick to recover, there was still a significant dollar impact in the next 5 years. This model recognizes that if there were a 2008 type of economic downturn that impacted construction, then additional room keys would not be cancelled, but delayed.

RED LINE - 2 YEARS OF 5% REDUCTION, 5% ANNUAL GROWTH THEREAFTER								
OCCUPANCY (BED) TAX	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast		
OCCOPANCY (BED) TAX	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25		
Occupancy (bed) tax								
Financial forecast 2020	\$ 4,623,500	\$ 5,120,535	\$ 5,826,870	\$ 6,772,639	\$ 6,840,365	\$ 6,908,769		
Stress: 5% double dip	4,623,500	4,392,325	4,172,709	4,381,344	4,600,411	4,830,432		
Shortfall: less than forecast	\$ -	\$ (728,210)	\$ (1,654,161)	\$ (2,391,295)	\$ (2,239,954)	\$ (2,078,337)		
Estimated 5-year accumulated shortfall \$ (9,091,957)								

Even though 2 years of 5% reduction are followed with 3 years of 5% growth, such an occurrence that negatively affects tourism would be detrimental to the Town's revenue stream.

#### STATE INCOME TAX

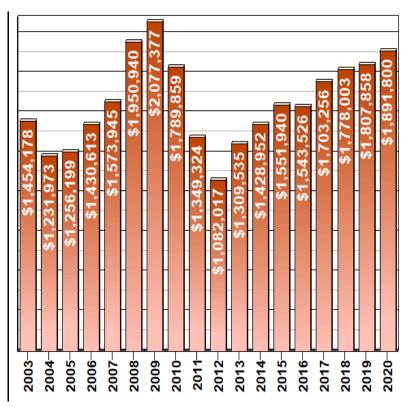
The State of Arizona imposes and collects an income tax.

The income tax is part of the state's revenue sharing program and is distributed to Arizona cities, towns and counties based on their population.

State shared income tax is a recurring revenue and is available to support the Town's governmental operations, including Public Safety.

This revenue is dependent on the state's economic conditions and has ranged from \$2.1 million in 2009 to \$1.1 million in 2012. Since 2012, this revenue has gradually increased each year.

The graph shows the Town's portion of the State's shared income tax from 2003-2020 (in millions).



RISK ASSESSMENT									
Significance and		Legislative	State	Stagnant	Income	Overall			
Likelihood	Volatility	Action	Allocation	Population	Recession	Risk Rating			
Significantly impact	H M L	H M L	H M L	H M L	H M L	H M L			
Likelihood of occurrence	H M L	H M L	H M L	H M L	H M L	H M L			
	Assessment is from the "Paradise Valley Revenue Risk Assessment"								

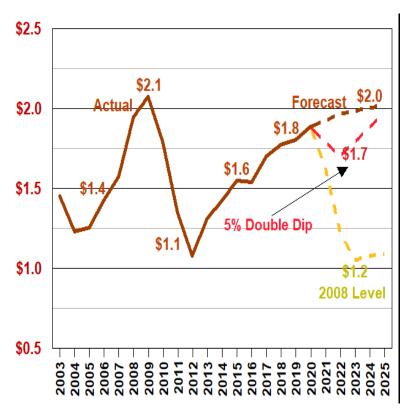
The risk assessment shows the nature of the State shared income tax has medium volatility and is highly sensitive to legislative actions, state allocation methods and the Town's stagnant population compared to the rest of the state. Overall, this revenue has a high-risk rating.

RESTRICTIONS	ON USE OF REVI	ENUE							
Legal or									
Legislative None	Designation None	All revenue is for general use							
A shortfall co	uld impact Town	's operations							

There are no specific legislative or Town designations imposed on the State shared income tax revenue, other than laws regarding the use of public funds.

State shared income tax is for general use. It provides funding for the recurring governmental operations of the Town and is also available to supplement other programs where other funding may temporarily fall short.

#### STATE INCOME TAX



The hazelnut line is the forecast for FY2020 that continues to follow the current trend, but with less of a slope. This revenue is distributed based on population and the Town's population is growing less than the state average. This results in the Town's revenue increase being lower than the state's average. The 2020 census will be important to the Town.

The yellow line trends the economic downturn from late 2008-2011. The impact was significant to the Town's portion and the entire state.

**The red line** calculates a two-year decline of 5%. This could occur by a change in rates, revenue basis, legislative action, state allocation, or income levels.

The graph (in millions) and charts show the three forecast scenarios for the next 5 years.

YELLOW LINE - STRESS TREND PATTERNED ON 2008-2011								
STATE SHARED	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast		
INCOME TAX	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25		
State shared income tax:								
Financial forecast 2020	\$ 1,891,800	\$ 1,929,636	\$ 1,968,229	\$ 1,987,911	\$ 2,007,790	\$ 2,027,868		
Stress: 2008-2011 model	1,891,800	1,629,967	1,228,786	1,058,717	1,079,891	1,090,690		
Shortfall: less than forecast	\$ -	\$ (299,669)	\$ (739,443)	\$ (929,194)	\$ (927,899)	\$ (937,178)		
Estimated 5-year accum	\$ (3,833,383)							

The economic downturn of 2008-2011 was significant to State's shared income tax revenue. This stress test shows that this revenue is still vulnerable should this type of incident occur again.

RED LINE - 2 YEARS OF 5% REDUCTION, 5% ANNUAL GROWTH THEREAFTER										
STATE SHARED	Estimated		Forecast		Forecast		Forecast		Forecast	Forecast
INCOME TAX	2019/20		2020/21		2021/22		2022/23		2023/24	2024/25
State shared income tax:										
Financial forecast 2020	\$ 1,891,800	\$	1,929,636	\$	1,968,229	\$	1,987,911	\$	2,007,790	\$ 2,027,868
Stress: 5% double dip	1,891,800		1,797,210		1,707,350		1,792,717		1,882,353	1,976,470
Shortfall: less than forecast	\$ -	\$	(132,426)	\$	(260,880)	\$	(195,194)	\$	(125,437)	\$ (51,398)
Estimated 5-year accum	ulated shortfall	\$	(765,334)							

Even though 2 years of 5% reduction are followed with 3 years of 5% growth, such an occurrence of legislative action, state allocation, or an event that effects income levels or recession would be detrimental to the Town's revenue stream.

## STATE TPT (SALES TAX)

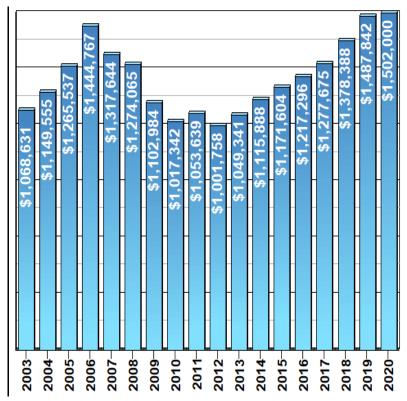
Commonly referred to as a "sales tax", the State of Arizona levies a Transaction Privilege Tax (TPT) on various business activities. The state rate is 5.60%

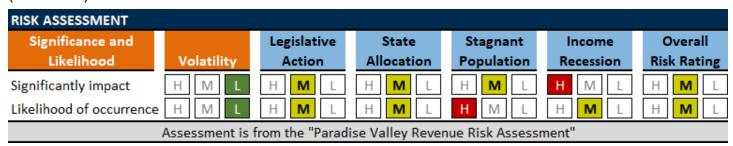
State shared TPT is part of the state's revenue sharing program and is distributed to Arizona cities, towns and counties based on their population.

State shared TPT is a recurring revenue and is available to support the Town's on-going governmental operations, which includes Public Safety.

This revenue is dependent on the state's economic conditions and has ranged from \$1.0 million in 2012 to \$1.5 million estimated in 2020.

The graph shows the Town's portion of the State shared TPT from 2003-2020 (in millions).





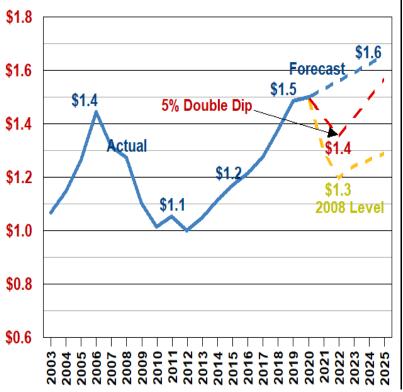
The risk assessment shows the State shared TPT has low volatility and has medium sensitivity to legislative actions, state allocation methods and the Town's stagnant population compared to the rest of the state and high sensitivity to income and recession. Overall, the rating is medium-risk.

RESTRICTIONS	RESTRICTIONS ON USE OF REVENUE									
Legal or Legislative	Town Designation	General Use								
None	None	All revenue is for general use								
A shortfall co	uld impact Town	's operations								

There are no specific legislative or Town designations imposed on the State shared TPT revenue, other than laws regarding the use of public funds.

State shared TPT is for general use and provides funding for the recurring governmental operations of the Town. It is also available to supplement other programs where other funding may temporarily fall short.

## STATE TPT (SALES TAX)



The blue line is the forecast for FY2020 that continues to show mild year-to-year change in this revenue as compared to other sources. As economic conditions are favorable for commerce, State shared TPT collections are expected to maintain its trend. The Town uses estimates provided by the Arizona League of Cities and Towns for its budget preparation.

The yellow line trends the economic downturn from late 2008-2011. The impacts on this revenue were significant for the Town and the State.

The red line calculates a two-year decline of 5%. The reason for this to occur could be a change in rates, revenue basis, income levels or a natural or other event that effects commerce activities

The graph (in millions) and charts show the three forecast scenarios for the next 5 years.

YELLOW LINE - STRESS TREND PATTERNED ON 2008-2011									
STATE SHARED TPT	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast			
(SALES TAX)	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25			
State Shared TPT (sales tax)									
Financial forecast 2020	\$ 1,502,000	\$ 1,532,040	\$ 1,562,681	\$ 1,593,935	\$ 1,625,814	\$ 1,658,330			
Stress: 2008-2011 model	1,502,000	1,300,312	1,199,348	1,242,139	1,266,982	1,292,322			
Shortfall: less than forecast	\$ -	\$ (231,728)	\$ (363,333)	\$ (351,796)	\$ (358,832)	\$ (366,008)			
Estimated 5-year accum	ulated shortfall	\$ (1,671,697)							

The economic downturn of 2008-2011 was significant to the State shared TPT. This stress test shows that this revenue is still vulnerable should this type of incident occur again.

RED LINE - 2 YEARS OF 5% REDUCTION, 5% ANNUAL GROWTH THEREAFTER								
STATE SHARED TPT	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast		
(SALES TAX)	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25		
State Shared TPT (sales tax)								
Financial forecast 2020	\$ 1,502,000	\$ 1,532,040	\$ 1,562,681	\$ 1,593,935	\$ 1,625,814	\$ 1,658,330		
Stress: 5% double dip	1,502,000	1,426,900	1,355,555	1,423,333	1,494,499	1,569,224		
Shortfall: less than forecast	\$ -	\$ (105,140)	\$ (207,126)	\$ (170,602)	\$ (131,315)	\$ (89,106)		
Estimated 5-year accumu	ulated shortfall	\$ (703,289)						

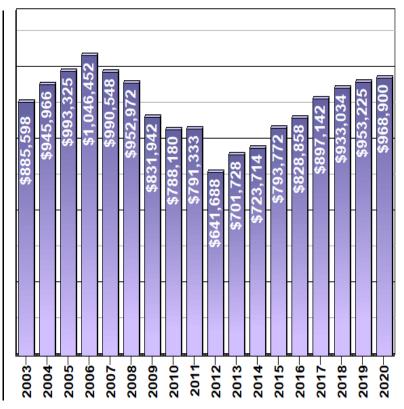
Even though 2 years of 5% reduction are followed with 3 years of 5% growth, such an occurrence of legislative action, state allocation, or an event that effects commerce activities would be detrimental to the Town's revenue stream.

### **HIGHWAY USER REVENUE**

Arizona Department of Transportation explains: "Arizona taxes motor fuels and collects a variety of fees and charges relating to the registration and operation of motor vehicles on the public highways of the state. These collections include gasoline and use-fuel, motor-carrier and vehicle-license taxes, motor vehicle registration fees and other miscellaneous fees. These revenues are deposited in the Arizona Highway User Revenue Fund (HURF) and are then distributed to the cities, towns and counties and to the state highway fund."

These taxes represent a primary source of revenues available state-wide for roadway construction, improvements and other related expenditures.

The graph shows Town HURF revenue from 2003-2020 (in millions).



RISK ASSESSMENT	RISK ASSESSMENT										
Significance and		Legislative	State	Stagnant	Income	Overall					
Likelihood	Volatility	Action	Allocation	Population	Recession	Risk Rating					
Significantly impact	H M L	H M L	H M L	H M L	H M L	H M L					
Likelihood of occurrence	H M L	H M L	H M L	H M L	H M L	H M L					
	Assessment is	from the "Paradi	se Valley Reven	ue Risk Assessr	nent"						

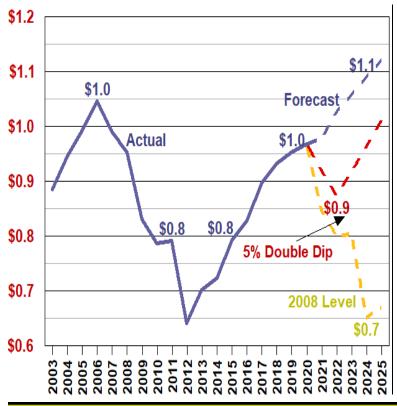
The risk assessment shows the HURF has medium volatility and is highly sensitive to legislative actions, state allocation methods and the Town's stagnant population compared to the rest of the state. Overall, this revenue has a high-risk rating.

RESTRICTIONS ON USE OF REVENUE									
Legal or	Town	General							
Legislative	Designation	Use							
Street construction, improvements and other related expenditures	Street construction, improvements and other related expenditures	No							
Arizona	Arizona Revised Statutes 28-6533								

Legal restrictions on HURF revenue are to be used for street construction, improvements and other related expenditures.

The Town budgets HURF as part of the Town's "operating fund" and dedicates significant general fund resources along with HURF for street construction, improvements and other related expenditures.

#### **HIGHWAY USER REVENUE**



The purple line is the forecast for FY2020 that continues an upward trend. As economic conditions are favorable for motor fuels, HURF collections are expected to maintain this trend. The Town uses estimates provided by the Arizona League of Cities and Towns for its budget preparation.

The yellow line trends the economic downturn from late 2008-2011. Due to HURFs sensitivity to economic conditions, the Town's share of was significant impacted.

The red line calculates a two-year decline of 5%. The reason for this to occur could be a change in rates, revenue basis, legislative action or state allocation, income levels or a natural or other event that effects fuel consumption.

The graph (in millions) and charts show the three forecast scenarios for the next 5 years.

YELLOW LINE - STRESS TREND PATTERNED ON 2008-2011													
STATE SHARED	Es	timated	Forecast		Forecast		Forecast		Forecast		Forecast		Forecast
HIGHWAY USER REVENUE FUND	- 2	2019/20	- 2	2020/21		2021/22		2022/23		2023/24	2024/25		
Highway user revenue fund													
Financial forecast 2020	\$	968,900	\$	997,967	\$	1,027,906	\$	1,058,743	\$	1,090,505	\$ 1,123,220		
Stress: 2008-2011 model		968,900		845,847		801,354		804,560		652,414	671,986		
Shortfall: less than forecast	\$	-	\$	(152,120)	\$	(226,552)	\$	(254,183)	\$	(438,091)	\$ (451,234)		
Estimated 5-year accumulated shortfall			\$ (	1,522,180)									

The economic downturn of 2008-2011 was significant to HURF. This stress test shows that HURF is still vulnerable should this type of incident occur again.

RED LINE - 2 YEARS OF 5% REDUCTION, 5% ANNUAL GROWTH THEREAFTER										
STATE SHARED	E:	stimated	F	orecast		Forecast		Forecast	Forecast	Forecast
HIGHWAY USER REVENUE FUND		2019/20	1	2020/21		2021/22		2022/23	2023/24	2024/25
Highway user revenue fund										
Financial forecast 2020	\$	968,900	\$	997,967	\$	1,027,906	\$	1,058,743	\$ 1,090,505	\$ 1,123,220
Stress: 5% double dip		968,900		920,455		874,432		918,154	964,062	1,012,265
Shortfall: less than forecast	\$	-	\$	(77,512)	\$	(153,474)	\$	(140,589)	\$ (126,443)	\$ (110,955)
Estimated 5-year accumulated shortfall		\$	(608,974)							

Even though 2 years of 5% reduction are followed with 3 years of 5% growth, such an occurrence of legislative action, state allocation, or an event that effects fuel consumption would be detrimental to the Town's revenue stream.

## **COURT FINES**

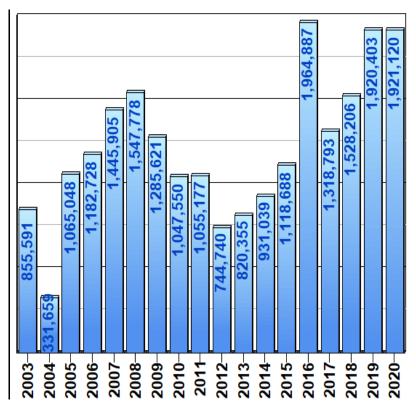
Courts fines is by far the most volatile and unpredictable of the Town's revenues. This revenue is collected by the Town's Municipal Court.

This revenue has ranged from \$331 thousand in 2004 to \$1.9 million in 2016.

Court fines are a recurring revenue and is available matched with Public safety costs, for budget reporting.

Photo radar is included in this account but impacts of that public safety program is not exclusive to revenue. Photo radar also reduces costs and is an integral component of the Town's public safety initiatives.

The graph shows the Court fines revenue from 2003-2020 (in millions).



RISK ASSESSMENT									
Significance and		Legislative	State	Stagnant	Income	Overall			
Likelihood	Volatility	Action	Allocation	Population	Recession	Risk Rating			
Significantly impact	H M L	H M L	H M L	H M L	H M L	H M L			
Likelihood of occurrence	H M L	H M L	H M L	H	H M L	H M L			
	Assessment is from the "Paradise Valley Revenue Risk Assessment"								

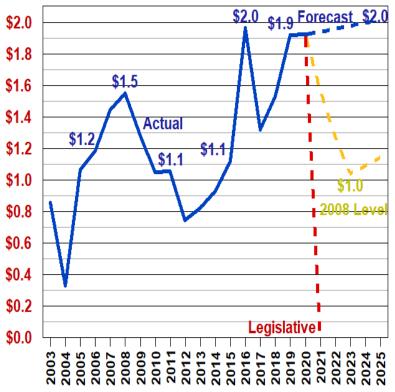
The risk assessment shows the nature of the collection of Court fines is highly volatile and has medium sensitivity to legislative actions and recession, with low risks to state allocation methods and the Town's stagnant population. Overall, this revenue has a risk rating of medium.

RESTRICTIONS ON USE OF REVENUE									
Legal or Legislative	Town Designation	General Use							
None	None	All revenue is for general use, but matched with Public Safety for analysis							

There are no specific legislative or Town designations imposed on these Court fines.

For budget reporting purposes, Court fines are matched with Public safety expenditures.

#### **COURT FINES**



The blue line is the forecast for FY2020 that attempts to find a smoothing average for revenue expectations. The inherited volatility of this revenue is a reminder that there are better methods to balancing a municipal budget than with fines.

The yellow line trends the economic downturn from late 2008-2011. Court fines were dramatically impacted with the events of 2008-2011

The red line simulates a legislative action that bans the use of photo enforcement for Arizona municipalities. Since this document is focused on the revenue side only, the costs for additional patrol officers is not full captured in this scenario.

The graph (in millions) and charts show the three forecast scenarios for the next 5 years.

YELLOW LINE - STRESS TREND PATTERNED ON 2008-2011						
COURT FINES	Estimated 2019/20	Forecast 2020/21	Forecast 2021/22	Forecast 2022/23	Forecast 2023/24	Forecast 2024/25
Court fines:						
Financial forecast 2020	\$ 1,921,120	\$ 1,940,331	\$ 1,959,734	\$ 1,979,331	\$ 1,999,124	\$ 2,019,115
Stress: 2008-2011 model	1,921,120	1,565,367	1,275,493	1,039,298	1,091,263	1,145,826
Shortfall: less than forecast	\$ -	\$ (374,964)	\$ (684,241)	\$ (940,033)	\$ (907,861)	\$ (873,289)
Estimated 5-year accum	ulated shortfall	\$ (3,780,388)				

The economic downturn of 2008-2011 was significant to the State's shared income tax revenue. This stress test shows that this revenue is still vulnerable should this type of incident occur again.

RED LINE - LEGISLATIVE CHANGES						
COURT FINES	Estimated 2019/20	Forecast 2020/21	Forecast 2021/22	Forecast 2022/23	Forecast 2023/24	Forecast 2024/25
Court fines:						
Financial forecast 2020	\$ 1,921,120	\$ 1,940,331	\$ 1,959,734	\$ 1,979,331	\$ 1,999,124	\$ 2,019,115
Stress: Legislative action	1,921,120	-0-	-0-	-0-	-0-	-0-
Shortfall: less than forecast	\$ -	\$ (1,940,331)	\$ (1,959,734)	\$ (1,979,331)	\$ (1,999,124)	\$ (2,019,115)
Estimated 5-year accumu	ulated shortfall	\$ (9,897,635)				

This is not being presented as a solid number as this revenue account contains more than photo radar related collections. The nominal amount not related would be reclassified to a non-major revenue account. Banning of photo radar would affect more than just revenue. There could be more patrol staffing costs and reduced processing costs (staffing and contractual). The total net is estimated near the amount in the forecast below but needs to be fine-tuned.

## **BUILDING PERMITS**

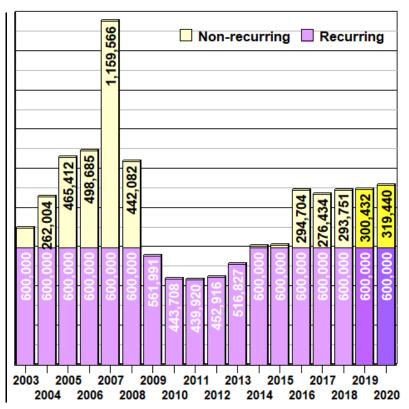
Total Building permit revenue tends to be rather volatile yet has a reliable base.

Building permit revenue over \$600,000 is considered a non-recurring revenue, because once the specific construction project is completed, that activity is done.

Construction is volatile and cyclical in the Town. The majority of the Town's construction is for major projects, such as resort development and renovations.

As the Town's residential areas are being "built out", it is expected that a level of construction will be maintained with remodels and "scrape and build".

The graph shows the Town's Building permit revenue and its allocation for recurring and non-recurring purposes from 2003-2020 (in millions).



RISK ASSESSMENT						
Significance and		Legislative	State	Stagnant	Income	Overall
Likelihood	Volatility	Action	Allocation	Population	Recession	Risk Rating
Significantly impact	H M L	H M L	H M L	H M L	H M L	H M L
Likelihood of occurrence	H M L	H M L	H M L	H M L	H M L	H M L
Assessment is from the "Paradise Valley Revenue Risk Assessment"						

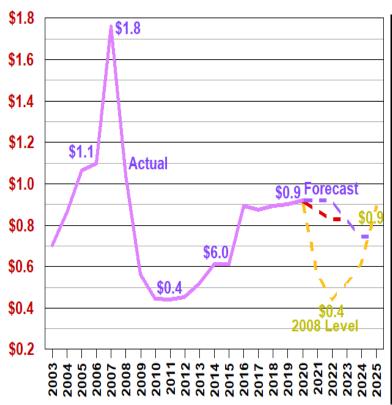
The risk assessment shows Building permit revenue being highly volatile, with low risk of being affected from a state allocation or stagnant population; but has a medium risk of legislative action and changes in income levels or recession. The overall risk rating is medium.

RESTRICTIONS ON USE OF REVENUE				
Legal or Legislative	Town Designation	General Use		
None	None	Management budgets amounts in excess of \$600,000 to non-recurring expenditures		

There are no specific legislative or Town designations imposed on the use of Building permit revenue. All amounts in excess of \$600,000 are matched to non-recurring expenditures each budget year.

Building permit revenues are for general use. Town management budgets the first \$600,000 revenue to be available to provide funding for the recurring governmental operations of the town and available to supplement other programs where other funding may have a temporary short fall, such as the Capital Improvement Program.

### **BUILDING PERMITS**



The purple line represents the financial forecast for FY2020 through FY2025. It projects that construction levels will remain at peak for the next few years. This will the level off as major projects are completed. This forecast does not specifically predict the completion in FY2024, but in out years.

The yellow line emulates the trend of Building permit revenue in the nation-wide economic downturn that began in late 2008 with construction resuming three years later.

The red line calculates a two-year decline of 5%. The reason for this to occur could be a change in valuations, legislative action or an event that effects local building.

The graph (in millions) and charts show the three forecast scenarios for Building permit revenue for the next five years.

YELLOW LINE - STRESS TREND PAT	TERN	IED ON 2008	3-201	1				
BUILDING PERMITS		stimated 2019/20		Forecast 2020/21	orecast 2021/22	Forecast 2022/23	orecast 2023/24	orecast 2024/25
Building permits:								
Financial forecast 2020	\$	919,440	\$	919,440	\$ 919,440	\$ 827,496	\$ 744,746	\$ 744,746
Stress: 2008-2011 model		919,440		561,991	439,920	516,827	613,269	894,704
Shortfall: less than forecast	\$	-	\$	(357,449)	\$ (479,520)	\$ (310,669)	\$ (131,477)	\$ 149,958
Estimated 5-year accum	ulate	d shortfall	\$	(1,129,157)				

The nation-wide economic downturn that began in late 2008, halted most major construction projects in the state. The Town was fortunate that projects within the Town were not canceled but delayed with construction resuming in 2012.

RED LINE - 2 YEARS OF 5% REDUCT	ION,	THEN FOLL	ow :	2020 FOREC	AST				
BUILDING PERMITS		stimated 2019/20		Forecast 2020/21		orecast 2021/22	orecast 2022/23	orecast 2023/24	orecast 2024/25
Building permits:									
Financial forecast 2020	\$	919,440	\$	919,440	\$	919,440	\$ 827,496	\$ 744,746	\$ 744,746
Stress: 5% double dip		919,440		873,468		829,795	827,496	744,746	744,746
Shortfall: less than forecast	\$	-	\$	(45,972)	\$	(89,645)	\$ -	\$ -	\$ -
Estimated 5-year accum	ulate	d shortfall	\$	(135,617)					

Even though two years of 5% reduction are followed with three years of 5% growth, such an occurrence of a change in valuations, legislative action or an event that affects local building would slow the Town's revenue stream.

### **OTHER INFORMATION & DATA**

NUMBER	OF PERM	IITS			
Fiscal	New		Remodel	All	
Year*	Homes	Pool	Additions	Other	TOTAL
2010	23	53	193	230	499
2011	27	56	197	255	535
2012	32	57	187	242	518
2013	42	62	220	235	559
2014	45	71	250	272	638
2015	55	89	243	228	615
2016	76	82	329	288	775
2017	95	97	275	249	716
2018	86	108	222	295	711
* Fiscal	Year is fro	m July 1 to	June 30		

DEMOLIT	IONS	
Fiscal	Demo	Demo
Year*	Permits	Permits
2010	140	26
2011	140	19
2012	112	20
2013	133	27
2014	191	44
2015	152	46
2016	188	54
2017	167	52
2018	160	55

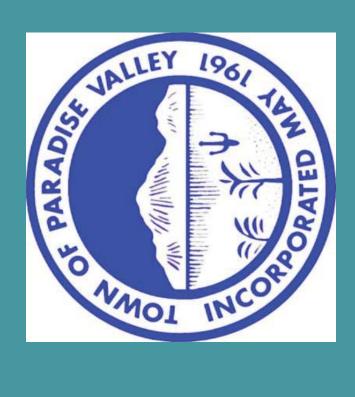
VALUE O	FIME	PROVEMENTS					
Fiscal Year*		New Homes		Pool	Remodel Additions	All Other	TOTAL
2010	\$	27,708,450	\$	2,373,780	\$ 21,806,260	\$ 2,579,261	\$ 54,467,751
2011		29,454,059		2,631,482	23,371,649	4,017,715	59,474,905
2012		37,245,695		3,036,176	23,424,711	4,935,939	68,642,521
2013		44,143,205		1,841,357	24,889,414	3,273,309	74,147,285
2014		45,755,975		2,964,949	33,403,352	3,357,535	85,481,811
2015		56,791,525		3,150,190	26,458,908	2,152,087	88,552,710
2016		83,167,795		2,683,770	64,442,762	2,664,337	152,958,664
2017		99,930,445		3,693,057	28,601,311	3,480,919	135,705,732
2018		112,255,437		4,300,563	72,109,202	4,360,564	193,025,766
* Fiscal \	/ear i	s from July 1 to	June	30			

Town of Paradise Valley, AZ

### **APPENDIX**



# Paradise Valley Revenue Risk Assessment



Developed by ASU's Marvin Andrews Fellows Alison Matthees, Rachel Hudgins, Taylor Reimann, and Aaron Robinson

# Paradise Valley Revenue Model - Research and Analysis

### **Executive Summary**

The Paradise Valley revenue model is based on: 1) Tourism (Special Use Permits and collection of bed tax) – accounts for 55% of revenue; and 3) State-shared revenue. The Town of Paradise Valley does not have a primary or secondary property tax or any the Town's operating revenue; 2) New construction sales tax and permit revenues – accounts for 13% of the Town's operating commercial or industrial zoning-based sales tax.

revenue. Utilizing the top risks identified, the Fellows assessed the current and forecasted risk to Paradise Valley revenue streams A number of potential threats to Paradise Valley's revenue streams exist (e.g. the town has no annexable territory and is near build-out). In June and July of 2018, ASU's Marvin Andrews Fellows identified and analyzed key risks to Paradise Valley's using qualitative and quantitative factors. The intent of the project is for Paradise Valley to identify and evaluate risks to its revenue streams in order to assist council and city revenue streams indicate that sales tax, particularly construction sales tax, as well as state shared revenue are at the highest risk Population Change / Census Risk, and Income / Recession Risk. These risks, as well as the volatility and materiality of various staff as they make policy and financial decisions for the town. Based on the analysis performed, the top risks facing Paradise Valley's revenue include: State Pre-emption / Legislative Action Risk, State-shared Revenue Modification / Reduction Risk, for future changes in revenue.

### Objectives

- Analyze sustainability of Paradise Valley revenue model via a risk analysis of revenue streams
- Identify alternative ongoing revenue options (e.g. benchmarking with similar municipalities, researching alternatives)

### Scope

- Benchmark with comparable municipalities to identify:

   Similarly situated residential
  - Similarly situated residential metropolitan suburbs
- Common revenue streams utilized
   Perform data analytics on Paradise Valley revenue trends / forecasts to identify high-risk areas



### Paradise Valley Revenue Risk Heat Map

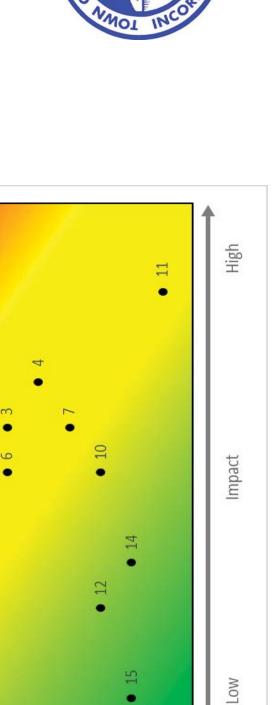
### Purpose



 $\infty$ 

Likelihood

**High** 



ГОМ

1961

PORATED

## Paradise Valley Revenue Risk Assessment

### Purpose

The Revenue Risk Assessment qualitatively and quantitatively evaluates the vulnerability Paradise Valley's revenue streams.

								SABAS.	35/0 xxx 30	VA.	THE PARTY OF THE P	EY WHITTHE THE YEAR		+	7	AN GENERAL PAR	N. A. S.			
Revenue Risk Rating	Overall Risk Rating (May be manually adjusted)		Ŧ	Ŧ	M	L	L	L	M	M	L	Ŧ	M	L	M		M	Γ	Γ	
Revenue F	Calculated Risk Rating (H, M, L)		Ξ	Ξ	П	П	Г	Г	M	M	П	Ξ	M	П	M		M	Г	7	
	Income / Recession Risk		Ξ	Ŧ	Ŧ	M	I		M	Ŧ	M	Γ	Ŧ	L	Ξ		M	M	٦	
Qualitative*	Population Change / Census Risk		M	Ξ	Γ	Σ	٦	П	M	_	Γ	Ŧ	M	Γ	_		Γ	_	_	
Qualit	State-shared Revenue Modification / Reduction		٦	٦	٦	٦	٦	_	Г	7	٦	Ξ	M	M	7		П	_	_	
	State Pre-emption / Legislative Action Risk		M	_	٦	M	M	Σ	T	Z	٦	Ŧ	M	M	7		M	٦	_	
Quantitative*	yilitsloV		M	Ξ	٦	Т	Ξ	Ξ	Ξ	M	M	M	Г	Т	Ξ		Ξ	M	Ξ	
Quant	Significance / Materiality		Ξ	Ξ	Ξ	M	M	П	M	Ξ	M	M	M	Т	Т		Ξ	M	_	
	Year Ended June 30, 2017		17,151,386	4,327,639	5,287,561	957,578	2,082,847	441,528	721,164	3,701,739	1,056,547	1,703,256	1,277,675	548,523	185,141		4,719,896	1,144,233	208,085	27,994,742
	Statement of Activities	General Revenue	Sales Tax**	Construction	Hospitality	Communications and Utilities	Retail Trade	Manufacturing, Finance, Insurance and	Other	Bed Tax	Franchise Tax	State Revenue Sharing	State Sales Tax Revenue Sharing	Auto Lieu Tax Revenue Sharing	Investment Income	Program Revenue	Fees, Fines and Charges for Service	Operating Grants and Contributions	Capital Grants and Contributions	Total Revenues

### A. Paradise Valley Revenue Risk Assessment Set-Up

### **Data Sources**

- Paradise Valley Comprehensive Annual Financial Report (Statement of Activities) for Fiscal Years ending June 30th, 2015, 2016, and 2017

### Risk Assessment Ranking Criteria

Each revenue stream is evaluated and ranked as High, Medium, or Low risk for the quantitative and qualitative criteria outlined below. Each individual criteria will be combined to generate a calculated score used as a preliminary indicator of risk associated with that revenue stream. This calculated risk rating is just a starting point; judgment may be applied to determine the final rating. Refer to tab B. Risk Assessment Calculations for the thresholds utilized to quantify the calculated risk rating.

Quantitative	
1. Significance / Materialit	Defined as the importance of the individual revenue source as a percentage of total revenue. The higher the
	materiality, the larger impact on the city's financial status. Significance and materiality is assessed as noted below
	and these risk assessment assumptions may be modified on the B. Risk Assessment Assumptions tab.
	- High: ≥ 5% of total revenue
	- Medium: > 1% and < 5% of total revenue
	- Low: ≤ 1% of total revenue
2. Volatility	Defined as the historic period over period change in the revenue source, indicating the ease with which it can be
·	relied upon, monitored, and forecasted. The greater the degree of change year-over-year, the less predictabilit
	for the revenue source. Volatility is assessed as noted below and these risk assessment assumptions may be
	modified on the B. Risk Assessment Assumptions tab.
	- High: ≥ 35% fluctuation year over year
	- Medium: > 10% and < 35% fluctuation year over year
	- Low: ≤ 10% fluctuation year over year
Qualitative (Top four risl	ks identified via heat map)
1. State Pre-emption /	Defined as the risk of state-level legislation negatively impacting revenue sources used by the city. Questions to
Legislative Action Risk	consider around this risk include:
	- Could this revenue stream be impacted by state preemption?
	- Has the state historically changed legislation around this revenue area?
	- Are there any politically "hot topics" around this revenue stream?
	The more "yes" answers to the questions above, the higher the degree of state preemption or legislative action risk.
2. State-shared Revenue	Defined as the risk of the state modifying intergovernmental revenue sharing calculations or distributions. Questions
Modification / Reduction	to consider around this risk include:
Risk	- Is the distribution of this revenue source dictated by government outside of the city level?
	- Are modifications to the revenue formula around this area frequent?
	- Have technological, environmental, or social factors changed significantly around this area, indicating a future
	change might be forthcoming?
	The more "yes" answers to the questions above, the higher the degree of state preemption or legislative action risk.
3. Population Change /	Defined as the risk of Valley-area population changes negatively impacting revenue sources used by the city.
Census Risk	Questions to consider around this risk include:
	- Is the city population trending or forecasted to remain steady or decrease?
	- Are other cities in the same state-shared revenue pool) growing at a faster rate than the city?
	The more "yes" answers to the questions above, the higher the degree of state preemption or legislative action risk.
4. Income / Recession Ris	Defined as the risk of a financial recession or changing tastes negatively impacting currently stable revenue sources
	used by the city:
	- Have prior financial downturns had a significant negative impact on the city's revenue?
	- Is this revenue source sensitive to changes in retail, consumer preferences, or resident incomes?
	- Has recovery from prior financial downturns taken a significant amount of time?
	The more "yes" answers to the questions above, the higher the degree of state preemption or legislative action risk.

# B. Risk Assessment Materiality and Volatility Calculations

				Statement of Activities FY 2017 Actual	tivities F	Y 2017 Actual
Revenue Materiality				Total Revenue	₩	27,994,742.00
	High Threshold				Range	
	10%	>= 10% of Total Revenue:	High	Greater Than	<del>\$</del>	2,799,474
	Low Threshold	> 2% and < 10% of Total Revenue:	Medium	\$ 559,895	\$	2,799,474
	2%	<= 2% of Total Revenue:	Low	\$ 559,895	10	Or Less
Volatility (Historic and Forecasted)						

High Threshold 35% Low Threshold 10%	>= 35% fluctuation year over year: > 10% and < 35% fluctuation year over year: <= 10% fluctuation year over year:	High Medium Low
Calculated Risk Ranking of Weighted Average Risk Scores High Threshold  Low Threshold 1.5	>= 2 weighted average risk score: >1.5 and < 2 weighted average risk score: <= 1.5 weighted average risk score:	High Medium Low

### C. Paradise Valley Revenue Risk Rankings

### Summary

The following list of risks represents potential negative impacts on Paradise Valley's revenue streams. This range of risks should be considered in forecasting revenues and establishing revenue-related policies and procedures.

### **Applicable Definitions**

Risk: Any item which could negatively impact one or more of the city's revenue streams.

Likelihood: Rated on a 0-5 scale, likelihood is the probability of the risk occurring.

Impact: Rated on a 0-5 scale, impact is the magnitude of the negative effect on the city's revenue if the risk does occur.

#	Risk Name	Risk Detail	Likelihood	Impact	Total
~	Stagnant Population	The city's population does not grow as fast as other area cities, accounting for a reduced percentage of state population and resulting in a smaller share of state-shared revenue.	5.0	4.5	23
2	Revenue Sharing Redistribution	State legislative action modifies revenue sharing formulas or calculations resulting in reduced revenue for the city.	4.0	4.0	16
က	Recession	A recession negatively impacts hotel occupancy, reducing a major revenue source.	3.0	3.5	11
4	State Pre-emption	State legislative action removes or significantly alters one of the city's revenue sources or a state-shared revenue sources / collection resulting in reduced revenue for the city.	2.5	4.0	10
2	Home Sharing Popularity	Rising interest in home sharing (e.g. Air BnB, HomeAway) leads to a decrease occupancy rates in resorts and decreased bed tax.	4.0	2.5	10
9	Reduced Construction	Construction in the city slows, negatively impacting the permitting and fees revenue collected from it.	3.0	3.0	6
7	Resident / Council Priorities Change	Local priorities shift, voters and community leaders pursue changes in revenue structure.	2.0	3.5	2
8	Occupancy Rates Decrease	Increased hotel rooms within city boundaries decrease the city's hotel occupancy rate.	4.5	1.5	7
6	Autonomous Vehicles	Self-driving cars / car sharing could reduce auto shared revenue.	3.5	1.5	5
10	Revenue Collection Inefficiencies	Inefficiencies in revenue collection, misalignment between set fees and billing practices.	1.5	3.0	2
11	Severe Weather / Climate Events	A natural event or climate change decreases the popularity of the city as a tourist destination.	9.0	5.0	3
12	Demographic Changes	Demographic changes in the city results in differing or increased demand for services, requiring additional revenue sources.	1.5	1.5	2
13	Red Light Camera	Legislation could change regarding red-light cameras, resulting in a modification in public safety revenue.	4.5	0.5	2
14	Partnership Agreements	Partnership agreements with service partners (water, sewer, etc.) may be modified or cancelled resulting in the need for increased revenue.	1.0	2.0	2
15	Misappropriation / Fraud	Employee misappropriation of funds, fraud, or collusion impacts city revenue.	1.0	0.5	1

### MITIGATING ACTIONS

The chart below is from page 15 in the Summary Section identifies some possible mitigation actions that could be taken on the expenditure side, should revenues decline to the extent in the stress test. This chart is shown here as a quick reference guide.

YELLOW LINE: POSSIBLE ACTIONS	- STRESS TEST:	2008-2011 MODE	iL			
Possible actions to mitigate	Estimated	Forecast	Forecast	Forecast	Forecast	Forecast
impacts of 2008-2011 type stress	2019/20	2020/21	2021/22	2022/23	2023/24	2024/25
Defer capital improvement plan		\$ 3,000,000	\$ 3,500,000	\$ 4,000,000	\$ 3,500,000	\$ 3,000,000
Reprogram street maintenance	-	152,120	226,552	254,183	438,091	451,234
Defer PSPRS unfunded liability	-	-	-	-	-	-
Reduce contractual services	-	130,000	130,000	130,000	75,000	-
Reduce contribution to tourism	-	410,753	509,519	606,056	414,519	55,677
Staffing reductions	-	-	-	-	-	-
Other expenditure offsets	-	-	-	-	-	-
Defer assignments for:						
Fleet	-	-	-	-	-	-
Facilities	-	-	-	-	-	-
Technology	_		_	_		_
Total before use of fund balance	\$ -	\$ 3,692,873	\$ 4,366,071	\$ 4,990,239	\$ 4,427,610	\$ 3,506,911
Use of (replenish) fund balance:						
PSPRS unfunded liability	612,287	5,233,108	-	-	-	-
PSPRS debt obligations	-	-	-	-	-	-
Operating expenditures	-	-	-	-	-	-
Capital improvement plan	-	1,061,294	2,039,212	1,125,872	305,015	(2,351,101)
CIP debt obligations	-	-	-	-	-	-
Use of (replenish) fund balance	612,287	6,294,402	2,039,212	1,125,872	305,015	(2,351,101)
Total actions to balance deficit	\$ 612,287	\$ 9,987,275	\$ 6,405,283	\$ 6,116,111	\$ 4,732,625	\$ 1,155,810
Total deficit from 2008-2011 stress	\$ 612,287	\$ 9,987,275	\$ 6,405,283	\$ 6,116,111	\$ 4,732,625	\$ 1,155,810