1 **SUP-15-1** 2 **Ritz-Carlton Paradise Valley** 3 4 -Statement of Direction -5 June 11, 2015 6 7 On May 4, 2015, the applicant, Five Star Development Resort Communities, submitted a 8 Special Use Permit application to allow for the development of a resort hotel, residential homes, and resort retail at 7000 East Lincoln Drive. 9 10 11 Section 1102.3 of the Town's Zoning Ordinance states the Town Council must issue a Statement of Direction (SOD) for the Special Use Permit application within 45 days of the 12 13 first staff presentation. In this case, the Statement of Direction must be issued on or before 14 July 12, 2015. 15 The Statement of Direction is not a final decision of the Town Council and does not create 16 any vested rights to the approval of a Special Use Permit (SUP). Any applicant for a Special 17 18 Use Permit shall not rely upon the matters addressed in the Statement of Direction being the 19 same as those that may be part of an approved Special Use Permit. The Statement of 20 <u>Direction is created to brief the Planning Commission on areas of importance, provide</u> 21 general guidelines for ongoing planning discussions, but may be varied from as 22 circumstances warrant throughout the Planning Commission Review. 23 24 Therefore, the Town Council issues the following Statement of Direction for SUP-15-1, Ritz-25 Carlton Paradise Valley: 26 27 1. The General Plan encourages revitalization and improvement of existing resorts within 28 the Town of Paradise Valley; 29 30 2. The General Plan categorizes this property as a Development Area, intended to focus resort development into targeted areas that are most appropriate for accommodating the 31 32 variety of land uses associated with such use. 33 34 3. The General Plan further states, Development Areas are meant to encourage new resort 35 development that reflects the Town's needs for fiscal health, economic diversification, and quality of life. 36 37 38 4. THE PLANNING COMMISSION SHALL REVIEW: 39 40 A. Density 41 Overall density is high with 1,844,650 square feet "occupiable" proposed. 42 Residential and Retail density exceed the Resort Guidelines 25% lot coverage (which 43 may also be understated as the application uses only conditioned space to compute 44 lot coverage). Resort lot coverage is currently at 28.5%. 45

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Recommend that all residential and retail density not exceed the 25% lot coverage Resort Guideline (per Area) and that it be measured by total lot coverage, not conditioned space and that overall density shall be reduced.

Resort lot coverage (Areas "A" and "A1" combined) shall not exceed 30% and 700,000 square feet.

## B. Residential lot size

Areas B and C are detached residential lots. Area C lots are a minimum of 12,000 square feet; Area B lots are a minimum of 9,000 square feet.

Recommend that all detached residential product in Areas B and C:

1. Have an average of two dwelling units per acre, and

2. Progress from larger lots on the north, south, and west perimeters to more dense lots in the center and eastern perimeter.

3. Detached residential product shall be a mix of 1 and 2 story.

4. Setbacks shall be proposed in a Land density table for all lot types

Attached residential housing is proposed for Areas D & E. Attached residential housing as approved and built in other Paradise Valley resorts, are almost exclusively used as resort rental units that are rented through the resort itself (such as is identified for Area A-1).

Attached residential product as proposed is disfavored and alternate uses for Area D shall be explored.

## C. <u>Heights</u>

Heights far exceed Resort Guidelines' 36' maximum for principal structures and 24' height for accessory structures. Many principal structures are proposed at 48' and some accessory structures are proposed at 36' and 48'. While some additional height may be allotted to provide a transition or buffering from the four-story apartment and three-story office buildings located in the City of Scottsdale, a three-story – 36' maximum was anticipated, stepping down to two and then one-story.

With the exception of the resort lobby, it is recommended that all four-story/48' tall elements be eliminated and three-story/36' maximum height be considered for principal structures only, and as a buffer along the eastern border.

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Grand lobby height is not clear. Application shows up to 22' of fill under the structure with up to 6' of cut through the center of the fill area. Elevations show 22' to 47' heights on the resort structure.

Recommend that Commission allow such lobby heights to capture the unique mountain views but fully explore the impacts of the proposed height including what is visible off-site and if current views of the Mc Dowell Mountains will be obstructed (as viewed from the adjoining public RsOW). The overall mass of the building shall be reviewed to make sure it is of appropriate scale. A 3-D graphic shall be required. An elevation shall be shown from a benchmark near the intersection of Lincoln Dr. and Mockingbird Lane.

D. <u>Retail Use</u>

Retail square footage is proposed at over 160,000 square feet, including a grocery store-type use at 36,400 sf. Although the Resort Guidelines anticipate less retail on standard resort properties, this property is not standard - it is in a designated Development Area and is approximately four times the size of a standard Paradise Valley resort.

Parcel E shall be evaluated in conjunction with the plans for the Scottsdale Parcel to the east. The applicant shall submit equivalent plans to those submitted for Parcel E prior to the reviews directed below. It is the intent that Parcel E serve as a transition from less intense residential use on the west to more intense mixed use on the east.

Recommend the Town Council direct Mayor and staff to negotiate agreements with their counterparts in Scottsdale addressing heights, densities, setbacks, uses, traffic, parking, drainage, and revenue sharing should Area E be de-annexed from the proposed submittal.

Recommend the Paradise Valley Planning Commission evaluate the mixed use submittal with the following conditions:

- 1. No 4-story/48' height permitted;
- 2. Retail must be viable. Staff and commission may request applicant provide a market study addressing the feasibility of the type and amount of retail proposed including the viability of retail located on an interior site. Planning Commission may use a third-party expert to assist in the evaluation of said viability.
- 3. Retail must be resort related
- 4. Residential must be resort related.

Recommend the Planning Commission also evaluate the possibility of an all detached residential use of Parcel E if applicant chooses to submit such an alternate.

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128 E. Perimeter Setbacks/Open Space 129 Only 25' setback is proposed along portions of Indian Bend, Lincoln, and Mockingbird 130 Lane. 131 No setback is given between the proposed residential product in Area B and the north 132 boundary of St. Barnabas. Interior drives in Areas C & D do not meet 40' setback guidelines. 133 134 135 Recommend that the SUP Guideline landscape area and buffer be provided. A minimum 136 50' wide landscaped area shall be provided along Lincoln Drive and Mockingbird Roads 137 and a minimum of 30' wide landscape area shall be provided along Indian Bend Road. An 138 additional landscape buffer shall be provided at the corner of Lincoln Drive and 139 Mockingbird Lane, as well as at the main entrance to the Resort and at the gateway to the 140 Town. 141 142 An Open Space Element shall be provided by the applicant. It shall address both private and public open spaces, passive and active recreation, and 143 144 undeveloped/natural areas. The Resort Guideline for open space is 40%. The 145 Commission shall review this element and also consider landscape buffering as a transition from the large scale development along the eastern border with the City of 146 147 Scottsdale. 148 149 150 F. Rights-of-Way/Traffic/Parking 151 152 All roadway amenities such as sidewalks, medians, round-a-bouts, deceleration lanes, 153 emergency access points, and traffic/pedestrian signals shall be reviewed and designed to meet Town Engineering Department standards. 154 155 156 Traffic and Parking Study shall be reviewed. 157 158 Recommend the Commission utilize a Town hired third-party engineer to review the 159 traffic, parking (both above and below ground on both the Town and Scottsdale parcels), 160 and circulation study prepared by the applicant. The review shall include impacts from the proposed development and surrounding development, and traffic analysis on Lincoln Drive 161 162 from Scottsdale to Tatum. 163 164 Vehicular circulation shall be reviewed. Particular emphasis shall be placed on all ingress 165 and egress points. 166

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Lincoln Drive shall be viewed as a "Visually Significant Corridor" in accordance with the General Plan standards and a cross section with a typical landscape treatment shall be reviewed.

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Lincoln Drive is also a Gateway to the Town and special design consideration should be reviewed to reflect this entrance to the Town.

Recommend that 25' of Right of Way (ROW) dedication be required along Lincoln Drive. This differs from the 2008 SUP that allowed for a roadway easement. The 2012 General Plan has now categorized Lincoln Drive as a Visually Significant Corridor and dedication is requested to allow for development of Lincoln Drive as a Visually Significant Corridor and as a Gateway to the Town. The applicant shall identify setbacks from the post-dedication property line.

## G. Additional Review Items

Landscaping plan will need more detail. Commission shall focus their review on the exterior landscaping along the Rights of Way.

Wall master plan must be examined. A meandering alternative shall be explored for the perimeter.

Monument sign placement and size parameters shall be established.

Recommend that the Commission utilize a Town hired third-party engineer to review the grading and drainage study prepared by the applicant with emphasis on the necessary retention requirements and the proposed rerouting of the natural wash. A detailed grading and drainage plan for the site will need to be provided that is in conformance with the most current version of the Town of Paradise Valley Storm Drain Design Manual – Subdivision Drainage Design at time of permit submittal.

Any necessary upgrades for potable water supply shall be explored.

Pedestrian and non-vehicular circulation shall be reviewed.

# H. Keys to Success

The results of the Community Meeting, the Keys to Success, shall be considered when reviewing this proposal.

#### I. Stipulations

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The Planning Commission may craft stipulations on issues including but not limited to: landscaping, utility and mechanical equipment screening and locations, resort operational issues, and special regulatory standards (such as hours of operation, amplified music, etc..) and other land use concerns not otherwise in conflict with this SOD.

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# J. Deviations from the SUP Guidelines

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The Planning Commission shall address any improvements/uses that deviate from the SUP Resort Guidelines and the applicant must provide a justification for the deviation from the Guidelines.

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The Planning Commission shall not address development agreement issues such as financing and phasing of construction.

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The Planning Commission shall complete its review and hearing process in 120 calendar days from Town Council approval of the SOD (per Section 2-5-2.D.1 of the Town Code). There shall be an option to extend this timeframe, if necessary, with Town Council consent.

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To the extent that the application changes substantially, the revised application shall be brought back to the Town Council and the SOD amended.

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