



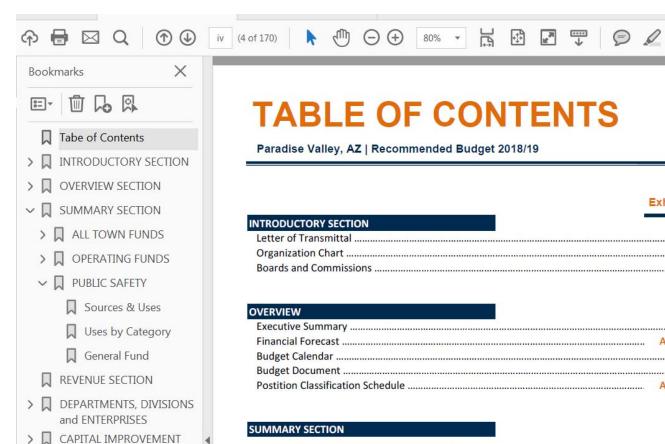
# TOWN OF PARADISE VALLEY

TOWN MANAGER'S FISCAL YEAR 2018/19 RECOMMENDED BUDGET

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# Overview of the Document





PROGRAM

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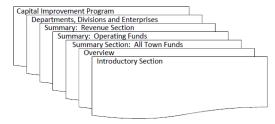
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### **BUDGET DOCUMENT**



This budget document is designed to introduce the reader to a broad overview of the Town's finances and then gradually become more familiar as varied levels of further detail are progressively added with each section of the document. Reading the entire document is not intended for everyone. Weather it's the high level "executive summary" in the overview, various informative and easy to read "exhibits and schedules" in the Summary section or into the weeds with line items at the end of each "department budgets" in the Departments, Divisions and Enterprise section; finding that comfortable layer of information, is up to the individual.



The *Introduction* section contains a welcome from the Town Manager and an overall snap-shot of the organization structure.

The *Overview* section is comprised of tables and graphs to give a broad view of important financial information about the overall budget of the Town, information on it is designed to assist the reader when looking through all other aspects of this document and a quick calendar reference guide of when budget hearings are tentatively being scheduled with the Town Council.

The *Summary* section contains many summary schedules at a varied level of detail. Such items include, revenues, expenditures, changes in fund balances and changes in authorized full-time equivalents. The first part focuses on all Town funds, as a whole. The second part looks at the "operating fund" and the final part examines Public Safety.

The **Department**, **Division and Enterprises** section breaks down the Town's various programs and functions into operating budgets. It focuses on each department's operations and does not include major capital projects, contingencies and assignments, or revenues. Those are found in other sections of this document.

The **Capital Improvement Program** (CIP) is the final section of this budget document. This section contains a summary of projects by funding sources.



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# **BUDGET DOCUMENT**

#### ROLE OF THE BUDGET

One of the most important duties of the Town Council is to adopt an annual budget for the Town. The budget process provides the Council with the opportunity to match the needs of its customers (the community) and available resources with the intent of gaining the maximum return on each tax dollar. Sound financial planning is integral with the delivery of effective and efficient.

But the budget is **not** merely sketchy calculations, <u>thousands of line items</u>, and a <u>painful academic</u> exercise; budget appropriations ought <u>not</u> be viewed as Use it or Lose it... and next year's too; and very importantly: A budget is **NOT** a <u>mandate to spend</u>, but only the <u>authority</u> to do so.

A well-constructed budget is more than just a financial plan. It is intended to fulfill four major functions through its role as:

- ► A Policy Document
- ► A Financial Plan
- ► An Operations Guide, and
- ► A Communications Medium

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# **BUDGET CALENDER**

This schedule of budget hearing days and listing of topics is **NOT** an official public notice. Times contained in these schedules are for illustrative and time-management purposes only. This schedule is flexible and subject to change.

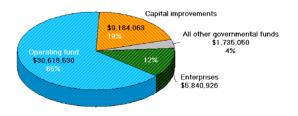
Discussion / Presentation	Date	Council
Agenda item	Time	Meeting type
DAY 1	April 12	_
Introduction	0:20	Mothagaidn
Overview / summary	0:20	, sos
Departments	1:40	NOTE
Discussion	0:15	1.
DAY 2	April 26	_
Follow up from Day 1	0:15	sion
Departments	0:40	. 58.5°
CIP	0:30	Mothageador
Discussion	0:20	1.
DAY 3	May 10	_
Follow up from Days 1 & 2	0:45	Morkagesidon
Add / Deletes	0:45	. 805
State forms	0:05	NON
Discussion	0:10	4.
DAY 4	May 24	
Tentative Budget discussion and	-	Regular session
Approval on AZ State forms	-	
DAY 5	June 14	
Public hearing	-	Public hearing
Final Budget discussion & Adoption	-	Special session
Adjustments for 2017/18	-	Regular session
Budget Document	Aug 15	Information

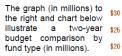
Discussion / Presentation	Est.	Document
Topics	Time	Page #
Introduction	0:20	-
Overview section	0:10	13-31
Revenue section	0:10	36-53
Public safety		
Fire	0:05	121
Municipal court	0:40	133
Police	0:05	123
Alarm	0:10	125
Development & Maintenance	•	
Community development	0:10	71
Engineering	0:10	79
Public works	0:10	95
Wastewater	0:05	155
Wastewater impact fees	<b>0</b> :05	157
Central services		
Finance	0:05	83
Information technology	0:10	87
Leadership		
Town attorney	0:05	107
Mayor and Council	0:05	91
Town manager	0:10	111
Other sections		
Tourism	0:10	105
Human resources	0:10	-
Debt service	0:05	151
Summary section	0:10	36-53
CIP		161



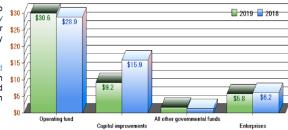


The 2018/19 recommended budget is balanced and totals \$47,378,569 and includes an authorized workforce of 102.7 full-time equivalents. This is a \$5,021,731 (-10%) decrease from last fiscal year's budget. The "operating fund", accounts for \$30,618,530, which is 65% of the total recommended budget. These amounts include direct expenditures & contingencies; they do not include transfers out.





The operating fund uses increased from \$10-\$28.9M to \$30.6M, and CIP decreased from \$55.5M to \$9.2M



Executive Table 1 - TOTAL RECOMMENDED BUDGET						
All Town Funds	Budget	Budget	Change	Change		
by Fund Type	2018/19*	2017/18	\$	%		
Operating fund	\$ 30,618,530	\$28,868,400	\$ 1,750,130	6%		
Capital projects	9,184,063	15,946,400	(6,762,337)	-42%		
All other governmental funds	1,735,050	1,366,100	368,950	27%		
Enterprise funds	5,840,926	6,219,400	(378,474)	-6%		
Total Recommended Budget	\$ 47,378,569	\$52,400,300	\$(5,021,731)	-10%		
* Recommended funding levels for the 2018/19	* Recommended funding levels for the 2018/19 budget year					
·			•			



#### **STAFFING**

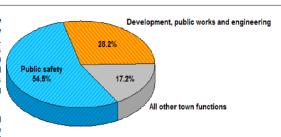
Staffing levels are measured in *full-time equivalents* ("FTEs"). The total workforce in the recommended budget is 102.7 FTEs, which is an increase of 8.7 FTEs (9%). The chart below displays the Town's FTEs by operating function.

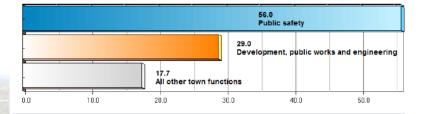
Executive Table 2 - TOTAL STAFFING (in full time equivalents)							
All Town FTEs Budget Budget Change Cha							
by Function	2018/19*	2017/18	#	%			
Public safety	56.0	50.0	6.0	12%			
Development, public works and engineering	29.0	28.0	1.0	4%			
All other town functions	17.7	16.0	1.7	11%			
Total Staffing levels	102.7	94.0	8.7	9%			
* Recommended funding levels for the 2018/19 budget year							

Public safety's workforce of 56.0 FTEs is 54.5% of the total FTEs for the Town. Development, public works and engineering has 29.0 FTEs, which is 28.2%; and all other town functions account for the remaining 17.2%, which is 17.7 FTEs.

The graphs to the right and below illustrate the percentage (%) of and total FTEs by function.

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# **EXECUTIVE SUMMARY**

# EXPENDITURE LIMITATION

The Town's statutory Expenditure Limitation for fiscal year 2018/19 is \$40,907,550. The recommended budget is under the Expenditure Limitation by \$42,769. The table below shows the calculation based on the recommended budget.

The State of Arizona imposes a constitutional and statutory limitation on the annual expenditures on all municipalities. This limit is annually set by the Economic Estimates Commission ("EEC") based on population growth and inflation.

The limit can be adjusted by the local municipality through a note of its electors. In 2016, the Town of Paradise valley approved a base adjustment.

To ensure the Town remains in compliance with this limitation, the Town monitors it's spending before, during and at the close of each fiscal year.

Executive Table 3 - EXPENDITURE LIMITATION					
All Town Funs by Classification	Budget 2018/19*				
Total budgeted expenditures	\$	47,378,569			
Net reconcilable items (+/-)	(467,69				
Estimated exclusions	(2,031,13				
Budget as adjusted	44,879,735				
Assigned to future years	(1,559,878				
Carry forward available	(2,455,076				
Budget subject to Exp. Limit		40,864,781			
EEC limit for Paradise Valley	40,907,550				
Amount under Exp. Limit	\$	42,769			
* Calculation bases on all factors within the Recommended budget					

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# OPERATING SOURCES AND USES OVERVIEW

This section focuses on the *operating fund* which is a combination of the general fund and HURF. The operating fund is commonly the most important to residents as it provides basic services such as Public Safety, Development and the Municipal Court.

The 2018/19 recommended budget for the **operating fund** is balanced and totals \$37,753,293. This is a \$196,600 (1%) **increase** from last fiscal year's budget. When looking at the single fund level, **total** <u>uses</u> includes expenditures, contingencies and <u>transfers out to other funds</u>. This differs from the "TOTAL BUDGET" page where "transfers out" are not presented, because that is looking form Townwide perspective.

Comparing budget-to-budget, major revenues are anticipated to increase by \$3,680,952 (15%) and non-major revenues are expected to decrease by \$179,670 (-4%).

It is recommended to use operating fund balance to pay for the difference of Total uses and revenues in the amount of \$4,925,011; which is a significant decrease of compared to last year budget-to-budget.

The table before shows the Town's total sources and total uses.

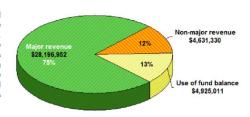
Executive Table 4 - OPERATING SOURCES AND USES							
Operating fund	Budget	Budget	Change	Change			
Total Sources & Uses	2018/19*	2017/18	\$	%			
Sources:							
Major revenue sources	\$28,196,952	\$24,516,000	\$3,680,952	15%			
Non-major revenue sources	4,631,330	4,811,000	(179,670)	-4%			
Planned use of fund balance	4,925,011	8,229,693	(3,304,682)	-40%			
Total sources	\$37,753,293	\$37,556,693	\$ 196,600	1%			
Uses:							
Personnel	\$12,424,452	\$11,528,351	\$ 896,101	8%			
Supplies and services	9,012,778	10,299,100	(1,286,322)	-12%			
Capital improvement plan	6,294,787	8,350,121	(2,055,334)	-25%			
PSPRS additional payments	6,000,000	6,000,000	-	0%			
All other uses	4,021,276	1,379,121	2,642,155	192%			
Total uses	\$37,753,293	\$37,556,693	\$ 196,600	1%			
* Recommended funding levels for the 2018/19	budget year						



# **EXECUTIVE SUMMARY**

# OPERATING SOURCES AND USES OVERVIEW

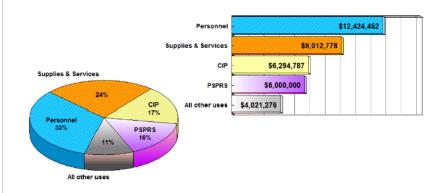
Major revenues are the individual revenue sources that account for the approximately 75% of "total sources". Planned use of fund balance is the Town's conscious use of its "savings account" for one-time uses that are in the best interest in the Town. The graph to the right illustrates total sources, as estimated for this recommended budget.



Categories for operating uses for the recommended budget includes Personnel, Supplies & services, Capital Improvement Program and reducing the Town's liability in the Public Safety Public Retirement System ("PSPRS"). More detail breakdowns of expenditures are available progressively through this budget document.

Recommended personnel expenditures are \$12,424,452, which is 33% of total operating uses. Reducing the liability to PSPRS is recommended at \$6,000,000; which is 16% of total operating uses and is larger than the recommendation for the planned use of fund balance of \$4.9 million.

The two graphs below illustrate the Town's uses, by type in amounts and as a % of the total.

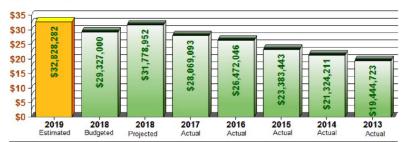


Town of Paradise Valley, AZ Recommended Budget 2018/19

#### **OPERATING REVENUE**

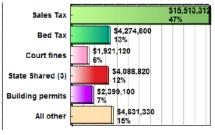
#### **OPERATING REVENUES**

(in millions)



Total operating revenues are estimated to be \$32,828,282 in the 2018/19 recommended budget. Local sales tax is by far the leading revenue as it is estimated to account for \$15,513,312, which is 47% of total revenue. Revenues do not include the planned use of fund balance.

The graph to the right shows the share of each revenue souce. Further information, including historical trends for each revenue sources can be found in the Revenue section of this document.



Executive Table 5 - OPERATING REVENUE							
Operating Revenue	Budget	Budget	Change	Change			
by Source	2018/19*	2017/18	#	%			
Sales tax	\$ 15,513,312	\$ 14,295,000	\$ 1,218,312	8.5%			
Bed tax	4,274,600	3,984,000	290,600	7.3%			
Court fines - count	1,921,120	1,762,000	159,120	9.0%			
State sharred revenues (3)	4,088,820	3,640,000	448,820	12.3%			
Building permits	2,399,100	835,000	1,564,100	187.3%			
Total Major revenue	28,196,952	24,516,000	3,680,952	15.0%			
All other non-major revenue sources	4,631,330	4,811,000	(179,670)	-3.7%			
Total operating revenue	32,828,282	29,327,000	3,501,282	11.9%			
* Recommended funding levels for the 2018/19 budget year	ar						

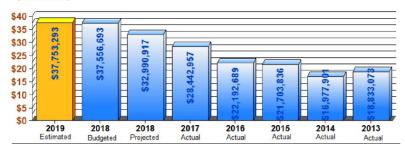


# **EXECUTIVE SUMMARY**

#### **OPERATING USES**

#### **OPERATING USES**

(in millions)



For this section, categories of uses include direct expenditures that are further detailed in the "Departments, Divisions, and Enterprise" section; and Transfer out to other funds and Contingencies & assignments (set-asides) that are further detailed in the "Summary" Section.

Direct expenditures and transfers out decreased by \$413,521 (-1.9%) and \$1,553,530 (-17.9%), respectively. The increase of \$2,163,651 in Contingencies & assignments is directly tied in support of the Town's strategic financial planning as outlined in the Financial Forecast (Exhibit A1)

Execuive Table 6 - OPERATING USES						
Operating Uses	Budget	Budget	Change	Change		
by Category	2018/19*	2017/18	#	%		
Personnel	\$ 12,424,452	\$ 11,528,351	\$ 896,101	7.8%		
Supplies and services	9,012,778	10,299,100	(1,286,322)	-12.5%		
Capital outlay	382,000	405,300	(23,300)	-5.7%		
Total direct expenditures	21,819,230	22,232,751	(413,521)	-1.9%		
Debt service	789,976	288,172	501,804	174.1%		
Capital improvement plan	6,294,787	8,350,121	(2,055,334)	-24.6%		
Other funds	50,000	50,000		0.0%		
Total transfer out to other funds for	7,134,763	8,688,293	(1,553,530)	-17.9%		
Specific use contingency	6,455,000	5,291,549	1,163,451	22.0%		
General use contingency	915,000	1,344,100	(429,100)	-31.9%		
Assigned for future years	1,429,300	-	1,429,300	n/a		
Total contingencies & assignments	8,799,300	6,635,649	2,163,651	32.6%		
Total Operating Uses	\$ 37,753,293	\$ 37,556,693	\$ 196,600	0.5%		
* Recommended funding levels for the 2018/19 budget ye	ar					

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Town of Paradise Valley, AZ

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# **EXECUTIVE SUMMARY**

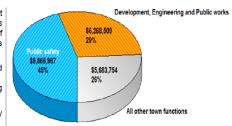
# OPERATING DIRECT EXPENDITURES

Operating expenditures are also presented department or functional unit. Operating direct expenditures do not include contingencies or transfer out to other funds. To keep this discussion at a high level, direct expenditures have been segregated into three units: (1) Public Safety, (2) Development, Public Works and engineering, and (3) all other town functions. The table below and graph to the right show the recommended budget by these functions.

Public Safety accounts for the largest portion of the operating direct expenditures with \$9,866,967. This is an increase of \$735,201 (8%) from last fiscal year and is 45% of total operating expenditures.

Development, Public Works and Engineering decreased by \$1,461,559 (-19%) and is 29% of the total operating expenditures.

All other town functions increased by \$312,837 (6%) and is 26% of the total.



Executive Table 7 - OPERATING DIRECT EXPENDITURES						
Operating direct expenditures	Budget	Budget	Change	Change		
by Function	2018/19*	2017/18	\$	%		
Public safety	\$ 9,866,967	\$ 9,131,766	\$ 735,201	8%		
Development, public works and engineering	6,268,509	7,730,068	(1,461,559)	-19%		
All other town functions	5,683,754	5,370,917	312,837	6%		
Total operating direct expenditures	\$21,819,230	\$22,232,751	\$ (413,521)	-2%		
* Recommended funding levels for the 2018/19 budget year						

A full listing of all Town departments can be found in the "Summary Section" of this document.

All Town departments have an individual section in the "Departments, Divisions, and Enterprises" Section of this document.

#### **FINANCIAL FORECAST**

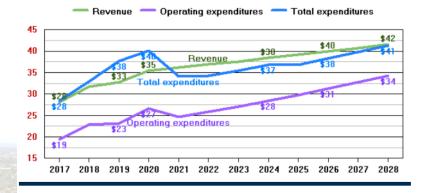
The Financial Forecast is instrumental in navigating the road map to maintain financial stability. The forecast is fluid and intended as a guide to keep on track to meet the Town's strategic goals. It is based on current and anticipated trends and reasonable assertions based on current data. Like a weather forecast (excluding desert summers), a financial forecast is adjusted over time as data materializes.

The Revenue line below includes all major and non-major revenue. The trend uses a flat growth rate of 2% annual increase from 2020-2028 (net one-time revenues); with an additional \$1.9 million from new and remodeled resort sales tax is anticipated in 2020 based on a revenue per square foot model.

The Operating expenditures line represents the base expenditures that are expected to recur each year for the general fund, HURF and spendable contingency; and is under the estimated Expenditure Limitation. The trend uses a growth rate of 3% from 2020-2021 and higher at 5% from 2022-2028; with an additional \$3.000.000 in 2020 for planned street improvements on Lincoln.

Total expenditures are all foreseeable expenditures at the date of the Forecast. This includes CIP, Debt Service, assignments to Facilities and Fleet life cycles, Tourism and other liabilities such as PSPRS. CIP is forecast as \$5,000,000 in 2020-2021 and \$6,000,000 annual from 2022-2028; Debt service is using the current debt repayment schedule with no early pay off. PSPRS is an additional \$6,000,000 through 2020 and final pay out in 2021. Fleet repair and replacement is \$494,500 annually; facilities repair and replacement varies from \$96,000 to \$270,500 through 2028, and tourism 40.9% of the net of current years less 2-years prior bed tax collected.

If the total expenditures line is over the revenue line, then the Town is using fund balance; like in FY2017-2020. If the revenue line is over the total expenditures line, then the town is accruing fund balance that is carried for future years like FY2021-2028. If the operating expenditure line is over the revenue line, then the Town would be facing a structural deficit.



Town of Paradise Valley, AZ



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# **EXECUTIVE SUMMARY**

#### FINANCIAL FORECAST

Fund balance is the cumulative difference of revenue and expenditures carried forward to the next fiscal year. The line graph below shows the fund balance amount with a number indicating the percentage (%) of fund balance compared to the next year's forecasted operating expenditures.

Remaining liability is the amount the Town still owes on liabilities that are significant to cash flow. This includes debt issued in 2016; and payments to PSPRS.

Equivalent net worth is Fund balance minus remaining liability.

Looking at the graph on this page alone, may seem alarming with the dip in **fund balance** through 2020. But when viewing the graph on this page with the one on the previous page, it can be seen that the dip in **fund balance** is not from operating expenditures or lagging revenues but spending in other areas. Those areas are in an effort to reduce the Town's **remaining liability** in PSPRS.

With the Town using fund balance to accelerate the reduction of the town's remaining liability, the Town's equivalent net worth increases. In 2017, the Town's fund balance was \$30M, but its equivalent net worth was \$4M. On this plan, the Town will reduce fund balance to \$20M (79%) in 2020, but its equivalent net worth increases to \$10M and having only \$10M remaining liability.

Per policy, if the Council approves the use of fund balance below 90% of the next year's operating expenditures, they will identify the time period over which it is replenished. Its in 2024 that the town's remaining liability can be eliminated which results in fund balance and equivalent net worth being the same at \$28M and 97-100% of the next years' operating expenditures costs by 2025.

Paying this now will save more money on interest than the Town would earn. Paying more than shown below would need to be offset by other Town departments, programs or CIP to remain under the Expenditure Limitation. But, this is a fluid plan and can be adjusted over time as more data materializes.



Recommended Budget 2018/19 23

# Overview Exhibit A-1

# **FINANCIAL FORECAST**

OPERATING FUNDS (General & HURF)						
	Actual	Budget	Projected	Recommende		
OURCES	2017	2018	2018	2019		
Major revenue	\$ 23,593,356	\$ 24,516,000	\$ 27,244,839	\$ 28,196,952		
Non-major revenue (in total now) Transfer in	4,471,289	4,811,000	4,534,113	4,631,330		
TOTAL SOURCES	\$ 28,064,645	\$ 29,327,000	\$ 31,778,952	\$ 32,828,282		
	Actual	Budget	Projected	Recommende		
ISES	2017	2018	2018	2019		
Operating expenditures	2017	2010	2010	2010		
General fund	\$ 16,676,511	\$ 17,493,557	\$ 17,512,191	\$ 18,836,062		
HURF	2,787,262	4.739.194	4.668.100	2.983.168		
Use of general contingency	-	635,649	672,333	1,370,000		
PSPRS unfunded liability		,	,	.,,		
Baseline planned	-	1,000,000	1,000,000	1,000,000		
Additional (pending capacity)	5,000,000	5,000,000	450,000	5,000,000		
Repair and replacements:						
Assigned to fleet	-	-	-	282,500		
Assigned to facilities	-	-	-	912,500		
Other Uses						
Debt service	99,323	288,172	288,172	789,976		
Capital improvement plan	3,177,639	8,350,121	8,350,121	6,294,78		
Transfers to other funds	700,000	50,000	50,000	50,000		
Assigned to next year's tourism			-	234,300		
TOTAL USES	\$ 28,440,735	\$ 37,556,693	\$ 32,990,917	\$ 37,753,293		
Change in fund balance	(376,090)	(8,229,693)	(1,211,965)	(4,925,01		
Beginning fund balance	30,553,438	30,177,348	30,177,348	28,965,383		
Ending fund balance	\$ 30,177,348	\$ 21,947,655	\$ 28,965,383	\$ 24,040,372		
Fund balance as percentage of Operating expenditures for:						
Current fiscal year	155%	96%	127%	1049		
Next fiscal year	132%	96%	125%	90		
Remaining liability:						
Outstanding debt	\$ 8,758,788	\$ 8,182,444	\$ 8,182,444	\$ 7,392,46		
Outstanding unfunded liability	17,487,095	18,038,063	18,038,063	11,233,10		
Equivalent net worth	\$ 3 031 /65	\$ (4.272.952)	\$ 2744,976	¢ 5/1//70		



# **FINANCIAL FORECAST**

Overview Exhibit A-1

	OPER/	ATING FUND	OS (General	& HURF)		
Forecast 2020	Forecast 2021	Forecast 2022	Forecast 2023	Forecast 2024		Forecast 2025
\$ 30,754,321	\$ 31,369,407	\$ 31,996,796	\$ 32,636,732	\$ 33,289,466	\$	33,955,255
4,723,957	4,818,436	4,914,804	5,013,101	5,113,363		5,215,630
\$ 35,478,278	\$ 36,187,843	\$ 36,911,600	\$ 37,649,832	\$ 38,402,829	\$	39,170,885
Forecast	Forecast	Forecast	Forecast	Forecast		Forecast
2020	2021	2022	2023	2024		2025
\$ 19,401,144	\$ 20,371,201	\$ 21,389,761	\$ 22,459,249	\$ 23,582,212	\$	24,761,322
6,072,663	3,164,843	3,323,085	3,489,239	3,663,701		3,846,886
1,200,000	1,200,000	1,200,000	1,200,000	1,200,000		1,200,000
1,000,000	1,000,000	-	-	-		-
5,000,000	780,000	-	-	-		-
494,500	494,500	494,500	494,500	494,500		494,500
115,800	270,500	135,800	96,000	104,800		200,000
1,477,864	1,479,585	1,480,882	1,476,800	1,477,337		-
5,000,000	5,000,000	6,000,000	6,000,000	6,000,000		6,000,00
53,000	56,000	59,000	62,000	65,000		68,000
238,986	243,766	248,641	253,614	258,686	_	263,860
\$ 40,053,957	\$ 34,060,395	\$ 34,331,669	\$ 35,531,402	\$ 36,846,236	\$	36,834,568
(4,575,679)	2,127,448	2,579,931	2,118,430	1,556,593		2,336,31
24,040,372	19,464,693	21,592,141	24,172,072	26,290,502		27,847,094
\$ 19,464,693	\$ 21,592,141	\$ 24,172,072	\$ 26,290,502	\$ 27,847,094	\$	30,183,411
73%	87%	93%	97%	98%		101
79%	83%	89%	92%	93%		979
\$ 5,914,604 3,883,756	\$ 4,435,019	\$ 2,954,137	\$ 1,477,337 -	\$ -	\$	-
\$ 9,666,332	\$ 17,157,122					

Town of Paradise Valley, AZ

